## Report No. **47/12** National Park Authority

## REPORT OF THE HEAD OF PARK DIRECTION

# SUBJECT: 2012 ANNUAL MONITORING REPORT ON THE PEMBROKESHIRE COAST NATIONAL PARK LOCAL DEVELOPMENT PLAN

**Purpose of Report:** The Annual Monitoring Report is a document which is produced by the Authority each October, looking back at the previous financial year, from 1 April to 31 March.

The Report should assess the extent to which the Local Development Plan strategy and policies are being achieved.

The Report measures various indicators to assess the performance of the individual planning policies set out in the adopted development plan but also to provide a general portrait of the social, economic and environmental conditions in the Park.

'Key Findings' can be found at the beginning of the document which provides some highlights in the life of the Plan so far.

The 2011 report was made available for comment until the 1<sup>st</sup> of June 2012. One comment was received and is responded to in Appendix A. The 2012 Monitoring Report can found in Appendix B.

#### **Recommendation**

- 1. That the Officer response to comments received on the 2011 Annual Monitoring Report be agreed Appendix A.
- 2. That the attached Annual Monitoring Report for the Local Development Plan be approved for submission to the Welsh Government by the 31<sup>st</sup> October 2012 – Appendix B.

Background Documents

Pembrokeshire Coast National Park Local Development Plan Adopted September 2010

Local Development Plan Manual by Welsh Government

Local Development Plan Wales: Policy on Preparation of LDPs

Welsh Statutory Instrument 2005 No. 2839 The Town & Country Planning (Local Development Plan) (Wales) Regulations 2005

Local Development Plan Monitoring Report 2011

(For further information, please contact Martina Dunne on ext 4820)

## Appendix A to the 2012 Local Development Plan Annual Monitoring Report Covering Report

## Representation AMR2/3432/2

Ref Field, Beidr Brenin, Newport LDP SPG & AMR

I am the owner of the field opposite my house Glandwr (not to be confused with my next door neighbour Glandwr Cottage). I am writing in response to your letter of 24 November, 2011 regarding the LDP SPG & Annual Monitoring Report.

Unfortunately, I am not too sure of the map reference of the field, but all correspondence in the past has indicated the number 87 (also Site ID869) which may help you identify this land.

Some years ago I applied for planning permission for this field. It was however turned down, but at the same time the PCNPA saw fit to designate this field as a 'green wedge'. I was advised that I could object to this designation when the Annual Monitoring Report is issued. I assume, therefore, I am correct in writing to you requesting that the decision to designate this field as a 'green wedge' be examined and rescinded. If not, I would be grateful if you pass my letter to the correct department.

Whilst I can understand the reasons for declining my planning application, there is basically no reason for designating this field as a 'green wedge'. It is not in an obtrusive position blocking the views of any of our neighbours and has basically agricultural value. Therefore, I would be grateful if the 'green wedge' designation could be considered and rescinded.

#### **Officer Response**

This area is characterised by caravan sites and dispersed properties. The reason for designating a green wedge at this location was to provide a clear policy statement to control pressure to infill between single properties and small clusters. This reason remains valid and it is not considered appropriate to remove the field from the green wedge designation.

## Pembrokeshire Coast National Park Authority

**Annual Monitoring Report** 

for the Local Development Plan

National Park Authority 2012

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## 1. Key Findings

- 1.1. This Annual Monitoring Report assesses the effects of the Local Development Plan against those which were anticipated. As the Plan is newly adopted the effects of the Plan can only be limited in nature. This report is for the financial year April 2011 to end of March 2012.
- 1.2. Below are the key findings from this second monitoring report in terms of significant contextual issues for future monitoring/action and selected policies performance.
- 1.3. The main conclusion is that there has not been a significant change which would warrant a review of the Plan at this time.<sup>1</sup>

## Context

1.4. In terms of contextual issues:

- a) A new Policy Statement for the National Parks and National Park Authorities in Wales is proposed by the Welsh Government. consider for the 2013 Monitoring Report.
- b) The enactment of legislation in the Welsh Government's five year legislative programme will need to be considered when in place. any implications for Plan review will need to be identified.
- c) Consider outcomes from the Welsh Government review of Technical Advice Note 20 Welsh Language. This is due for publication in the Summer of 2012.
- d) Safeguarding of Minerals Guidance and maps for planning authorities are expected to be published by the Welsh Government in September 2012.
- e) National Inshore/Offshore Plans will need to be taken account of when prepared by the Welsh Government.
- f) Building Regulations changes in Wales await finalisation. Will any National and Local Planning policies on sustainable design be required as a result?
- g) Onshore Infrastructural Requirements for likely off-shore development study by Halcrow. The study has been submitted to Welsh Government. Consider the implications of the study when published.
- h) Planning for Sustainable Economic Renewal outcomes await Welsh Government guidance.
- i) Rural enterprise dwellings A technical update of policy is needed at formal review stage.
- j) One Planet Developments Welsh Government Guidance to be published October 2012 this will feed into a review of supplementary planning guidance and a technical update of policy at formal review stage.
- k) The Welsh Local Government Association is currently leading on a review of the approach taken in Wales to S106 drafting to ensure that owners of affordable housing delivered in Wales can find a mortgage. The outcome is anticipated. This is likely to mean a review of the approach to occupancy controls set out in the Authority's adopted supplementary planning guidance.

<sup>&</sup>lt;sup>1</sup> Local Development Plan Manual, page 111, Section 9.6. Pembrokeshire Coast National Park Local Development Plan

I) Await the outcome of the Welsh Government Enterprise and Business Committee Inquiry into the regeneration of town centres.

## Policies

1.5. The table below provides a visual aid of the effectiveness of policies using the 32 indicators analysed in the Monitoring Report.

Target	Number of Indicators				
Targets / objectives are being achieved.	26				
Targets have not been achieved or poor	5				
performance, but no concerns over implementation of policy / objectives - see					
below for a summary of the issues.					
Housing Land Availability - Welsh Gove	rnment Indicator (Indicator 21)				
The Authority is required to demonstrate a The 2011 study concludes that the Natio address this shortfall the National Park A approvals of planning applications, inves meeting with housing associations. The o in future studies and the next Local Develo	nal Park has a 3.8 year land su Authority is carrying out several a stigating the issues surrounding utcomes of these actions will requ pment Plan monitoring report.	pply. In order to actions including delivering sites, ire consideration			
Affordable housing delivery and ger Government Indicator (Indicator 22)	neral market housing comple	tions – Welsh			
to build 1000 general market dwellings in	The annual average completion rate has been in decline in recent years. The overall target to build 1000 general market dwellings in the Plan period, at current rates of completion would not be possible. This is expected to change over the Plan period and reflects the current recession.				
Affordable housing delivery is consequently down as well. A total of 44 affordable dwellings were completed or under construction in the period 2007 to 2012 whereas a figure of 140 was anticipated. There is currently planning permission granted for a further 35 affordable dwellings. Affordable housing delivery is currently the subject of a Scrutiny Committee Review by the National Park Authority. The outcomes of this work and other actions identified in the Monitoring Report should assist with improving delivery.					
Renewable Heat Target – Local Development Plan Indicator (Indicator 12b)					
The Plan is behind on heat generation targets. This is likely to be due mainly to the substantial contribution that biomass was expected to make not being able to be counted in the figures as it generally enjoys permitted development rights.					
	Prioritising reusing employment land for community uses or affordable housing - Local Development Plan Indicator (Indicator 3b)				
The <u>temporary</u> loss of one employment site was approved during the monitoring period (between 1st April 2011 and 31st March 2012). The approval consisted of the change of use of an employment site that had not been in use for some time to a public car park, permission was granted for three years only. It was recognised that this change of use is contrary to					

Local Development Plan policy and that a permanent change of use is inappropriate.

This does not show an undermining of Local Development Plan policy as the approval was temporary to allow the site to be brought back into economic use in the future.

#### Loss of Greenfield land – Welsh Governnment Indicator (Indicator 28)

The issue here was the approval of one dwelling in the countryside which was approved contrary to Officer recommendation. Members felt that permission should be granted as the plot, in their opinion, was not considered to be in the open countryside as the land was not agricultural land and it was currently used as recreational space with a garage. The application approved contrary to Officer recommendation was referred to the Welsh Government but it was concluded that they would not call in the application for determination as it was a local matter. Given this outcome it is concluded that the indicator continues to be monitored and that no further action is possible at this time.

Target	Number of Indicators	
Monitoring indicates area of concern over implementation of policy / objectives.	1	

Supplementary Planning Guidance on sustainable design and building extensions was adopted in June 2011 in support of Policy 29 Sustainable Design. The building extensions guidance required energy, water and drainage efficiency improvements to be sought in the original building as well as the extension where appropriate and practicable. A condition would then be placed on the approval to ensure the improvements are carried out in accordance with the details of the application. However it has become apparent that this policy approach is ineffective in promoting energy efficiency in existing buildings. Where this approach has come before an Inspector (3 separate appeals), it has been challenged as being unduly onerous, failing to meet the 6 tests of planning conditions under Circular 35/95 The Use of Conditions in Planning Permissions and relating to building elements which do not require planning permission. In light of these appeal decisions, the Authority has sought guidance from Inspectorate, in addition to separate legal advice. A possible alternative approach, to be more in line with primary legislation and national planning policy, would be to only require improvements in the existing building when achieving an acceptable energy efficiency level for the extension is dependent upon doing so. However, significant practical difficulties in deciphering when this would be the case and what level of improvements would be required exist. It is also considered that this approach would not apply to the vast majority of applications for extensions. This, coupled with advances in Building Regulations, has lead to the development management implementation of this aspect of the Policy no longer being applied and the accompanying supplementary planning guidance being withdrawn as of the 1st September 2012.

## Planning Improvement Fund 2012-13 Requirements

- 1.6. Highlighted is the requirement to identify policies that are not being implemented and for each such policy, identify:
  - Reasons why the policy is not being implemented
  - Steps that can be taken to enable the policy to be implemented
  - Whether a revision to the plan is required
- 1.7. In terms of issues of implementation there are 56 policies in the Plan. 36 have been referred to during the monitoring period in planning applications considered. 20 have not been engaged. *Pembrokeshire Coast National Park Local Development Plan*

These include some strategy policies which cross refer to more detailed policies of the Plan that have been applied. Some are in place to deal with specific issues such as minerals and waste and would not be used regularly in any case. Monitoring of usage until the review period will provide a better time frame for considering the need for policies.

- 1.8. Appendix 2 refers to progress on specific land allocations. Of the 10 allocations in the Plan for employment and mixed uses 4 have applications approved on them and 1 has been the subject of preapplication discussions. Of the 24 housing allocations proposed 4 have had preapplication discussions with 2 the subject of planning permissions. On the 2 community facility allocations there have been preapplication discussions on 1 site. Of the 7 road and cycle schemes 1 has been completed and 3 are actively under investigation. Actions in relation to improving on the delivery of sites are set out under Indicators 21 and 22 in Chapter 2E.
- 1.9. Specific issues regarding implementation and dealt with throughout the Monitoring Report.
- 1.10. Annual Monitoring Reports should also:
  - Specify the housing land supply from the current Housing Land Availability Report for that year, and for the full period since adoption of the plan.
  - Specify the number of net additional affordable and general market dwellings built in the area for that year, and the full period since the adoption of the Plan.
- 1.11. Please see Indicators 21 and 22 in Chapter 2E for this information.

#### Sustainability Appraisal

1.12. An analysis of how the Plan is contributing to the sustainability appraisal can be found in Chapter 3. No substantial issues of concern are identified.

#### **Consultation and Further Information**

1.13. The Monitoring Report is made available to relevant statutory bodies, stakeholders and individuals and is published on the Authority's web site. Comments on the 2012 document are invited and will inform the production of the next report in 2013. Any comments and queries relating to this Monitoring Report should be addressed to:

Park Direction Service

Pembrokeshire Coast National Park Authority

Llanion Park

Pembroke Dock

Pembrokeshire

SA72 6DY

Tel 0845 345 7275

email devplans@pembrokeshirecoast.org.uk

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## **Consultation on the 2011 Monitoring Report**

1.14. The 2011 Monitoring Report was made available for comment to relevant statutory bodies, stakeholders and individuals and was published on the Authority's web site. Comments on the 2011 document were reported to the National Park Authority on the 28<sup>th</sup> September 2012. No review of the Local Development Plan is required in response.<sup>2</sup>

<sup>&</sup>lt;sup>2</sup> <u>http://www.pembrokeshirecoast.org.uk/default.asp?PID=411</u> Pembrokeshire Coast National Park Local Development Plan

#### 2. Strategy – Where we want to be – Are we getting there?

- 2.1 This chapter identifies any key contextual issues arising and how the Plan's policies are performing against the key outcomes anticipated. The analysis is grouped under the overarching National Park Purposes and Duty (and spatial strategy) and then the six key priority areas:
  - a. Special qualities
  - b. Major development, the potential for growth
  - c. Climate change, sustainable design, flooding, sustainable energy
  - d. Visitor economy, employment, and rural diversification
  - e. Affordable housing and housing growth
  - f. Community facilities, retailing, transport
  - 2.2 First the key outcomes anticipated are listed, followed by an analysis of any contextual issues of significance. Finally the policies of the Plan are assessed to the extent to which they are being implemented as intended, and whether objectives are being achieved. As a visual aid in monitoring the effectiveness of policies and to provide an overview of performance, key indicators and outcomes are highlighted as follows:

Targets / objectives are being achieved.	
Targets have not been achieved or poor performance, but no concerns over implementation of policy / objectives.	$\bigcirc$
Monitoring indicates area of concern over implementation of policy / objectives.	

2.3 Triggers are also included within the policy analysis to ensure that a detailed review is undertaken of the effectiveness of the policy and any external influences when the trigger is met. Any recommendations for a review of the policies or plan as a result of the detailed assessment will be set out in the Annual Monitoring Report.

Source of Indicator	
Local Development Plan	
Local Development Plan Manual	
Welsh Assembly Government Core Indicator	W

## National Park Purposes and Duty and the Spatial Strategy

#### **Key Outcomes**

- (1) Development takes place in accord with the strategy of the Local Development Plan.
- (2) Development permitted helps to sustain local communities for example by ensuring a significant element contributes to affordable housing provision or provides employment opportunities.

## Context

- 2.4 **National Park Policy Statement**: A revised National Park Policy Statement is expected to be published by the Welsh Government.
- 2.5 **Accessibility:** Regarding the spatial strategy the Local Development Plan has largely directed new development to identified Centres where there are a range of facilities and services available. In some locations namely Dale, Marloes, Herbrandston and St Ishmaels, there is potential for development to help deliver affordable housing for which there is considerable need within these communities.
- 2.6 Public transport is limited in the area in which all of these villages are located and the County Council has been approached to examine the potential for providing additional services with the increased customer base through the development of the housing sites allocated in these villages. Unfortunately, in the current economic climate the provision of new services is not possible, and there are likely to be reductions in existing services during 2012 due to the reduction in the Local Transport Services Grant to Pembrokeshire County Council from the Welsh Government.
- 2.7 When considering planning applications, especially those in more remote locations, the Authority tests for accessibility to the nearest Centre. Draft supplementary planning guidance has been published for consultation in 2012.<sup>3</sup>
- 2.8 **Siting of Farm Buildings:** Supplementary Planning on siting and design of farm buildings has been prepared.<sup>4</sup>

#### **Policy Performance**

Policy Area		Indicator 1	Target	Performance
All		Approvals contrary to recommendation.	0 approvals contrary to recommendation	
Trigger: 3% of planning applications <sup>5</sup> decided contrary to recommendation in any one year.         Reason: To identify patterns over the Annual Monitoring Report period.				

<sup>&</sup>lt;sup>3</sup> Progress on Supplementary Planning Guidance is listed in Appendix 1.

<sup>&</sup>lt;sup>4</sup> Progress on Supplementary Planning Guidance is listed in Appendix 1.

<sup>&</sup>lt;sup>5</sup> Full, outline or reserved matters applications.

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**Analysis:** During the period April 2011 to March 2012 441 planning applications were received by the National Park Authority. 1.6% of applications (7) were approved contrary to recommendation.

**Conclusion:** This does not show an undermining of the Local Development Plan strategy and policy framework.

Policy Area	Indicator 2	Target	Performance
National Park Purposes & Duty	Developments which engage the Sandford Principle – where conflict between the two national park purposes becomes acute, the first one must prevail. Carrying out the socio-economic duty in National Parks must be in pursuance of the purposes to Policy 1 (overarching indicator).	National Park which breach the Sandford principle or which result in conflicts between the duty and purposes.	

Trigger: 1 application approved contrary to the Sandford Principle in any one year.

**Reason:** The Sandford Principle is a central component of the National Park purposes and 1995 Environment Act.

**Analysis:** No planning applications with a decision date between 1 April 2011 and 31 March 2012 have engaged or breached the Sandford principle.

**Conclusion**: This does not show an undermining of the Local Development Plan strategy and policy framework.

Policy Area	Indicator 3a	Target	Performance
Policy 35c) (Strategy Policy)	Policy 35c) Prioritising affordable housing over self catering	Target - 0 approvals contrary to policies that prioritise certain uses seen to sustain communities in the plan.	

Trigger: Approval of 2 applications contrary to policy 35 c) in any one year.

**Reason:** This policy provides a windfall opportunity for affordable housing, and with limited land available for development early scrutiny of the policy is appropriate.

**Analysis:** Four applications for 2 or more holiday letting units were approved by the Authority during the monitoring period. The reasons for allowing the units to be converted to holiday accommodation rather than affordable housing units are:

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- i. In one instance the buildings being converted were not suitable for full-time residential occupation;
- ii. In the second case the application was linked to a farm diversification proposal; and
- iii. In the third case the applicaton provided evidence to show that it would not be viable to provide affordable housing
- iv. The fourth application was a redevelopment site and provided a net increase of 1 holiday unit. The affordable housing requirement applies to developments of 2 or more dwellings.

Conclusion: No conclusions can be drawn as to the effectiveness of the Policy.

Policy Area	Indicator 3b	Target	Performance
Policy 42d) & Policy 44 third last paragraph	Policy 42d) & Policy 44 third last paragraph - Prioritise community uses or affordable housing when re- using employment sites.	0 approvals contrary to policies seen to protect and provide for community facilities and infrastructure	

**Trigger:** Approval of 2 planning applications contrary to the policy 42d) or Policy 44 third last paragraph in any one year.

**Reason:** The National Park does not contain many large scale employment uses and their loss to other uses must continue to support the local community. They are valuable to individual communities and a stringent threshold is appropriate.

**Analysis:** The <u>temporary</u> loss of one employment site was approved during the monitoring period (between 1<sup>st</sup> April 2011 and 31<sup>st</sup> March 2012). The approval consisted of the change of use of an employment site of extended disuse to a public car park, permission was granted for three years only. It was recognised that this change of use is contrary to Local Development Plan policy and that a permanent change of use is inappropriate.

**Conclusion:** This does not show an undermining of Local Development Plan policy as the above approval as the approval was temporary and would allow the site to be brought back into economic use in the future.

Policy Area		Indicator 3c	Target	Performance
Policy 45 & Policy 42		Housing & Employment	Use targets for the delivery of affordable housing and employment.	
Please see anal	ysis	under Indicators 16 and 22.		

Policy Area	Indicator 3d	Target	Performance
Policy 48	Community Facilities & Infrastructure Requirements.	0 approvals contrary to policies seen to protect and provide for community facilities and infrastructure	

Please see analysis under Indicator 26.

Policy Area		Indicator 4	Target	Performance
		Effectiveness of Policies (Policy 2 to 7) & Supplementary Planning Guidance when dealing with Applications at Appeals.	Inspector does not raise issues regarding the effectiveness of the policies or supporting supplementary planning guidance.	
Analysis: In the period April 11 to March 12 two appeal decisions cited Policy 2 'Tenby Local Service and Tourism Centre', three cited Policy 5 'St Davids Local Centre', one cited Policy 6 'Rural Centres' and five cited Policy 7 'Countryside', giving a total of eleven decisions. Two of these appeals were				

allowed, one citing Policy 2 and one citing Policy 6. The appeal which cited Policy 2 related to the change of use of a former hostel to residential apartments in Tenby, the Inspector allowed the appeal without the provision of affordable housing, considering provision to be unviable. Please refer to the appeals section for policies 44-47 for more detail and the Authority's response in light of this decision. The appeal that was allowed, which cited Policy 6, was allowed on design considerations rather than the criteria outlined in this policy, which did not form a reason for the initial refusal.

**Conclusion**: None of the above appeal decisions dispute the appropriateness of the policies for consideration in these decisions, nor their soundness. There does not seem to be a pattern emerging in which these policies are not supported by Inspectors.

## A. Special Qualities

#### Key outcome

(1) The special qualities of the National Park have been safeguarded and enhanced.

## Context

- 2.9 **Welsh Government legislative programme:**<sup>6</sup> The First Minister has<sup>7</sup> published legislative priorities of the Welsh Government until 2016. This included the proposal to introduce an Environment (Wales) Bill during the five year term. The Environment Bill will enable a more integrated approach to the management of the environment, as well as helping to improve urban green spaces. The Bill will also provide an opportunity to put in place a clear Welsh environmental legislation which is fit for the future. Following the consultation on the 'Sustaining a Living Wales' Green Paper, Welsh Government expect to produce a White Paper prior to introduction of the Bill. There are also likely to be White Papers on the forthcoming Sustainable Development and Planning Bills.Taken together, these Bills provide the opportunity to bring in changes in a phased, evolutionary way.
- 2.10 The enactment of this legislation and any implications for Plan review will need to be identified.
- 2.11 **Regionally Important Geodiversity Sites** supplementary planning guidance has been adopted in October 2011.<sup>8</sup>
- 2.12 **Protected species:** Funding was obtained through the Planning Improvement Fund to perform a desk-based review of compliance and outcomes monitoring for protected species planning conditions. The principal recommendation was that the Authority (perhaps through the Welsh Local Government Association) should seek information sharing between the Welsh Government derogation licensing and local authority planning regimes. Other recommendations included a suggestion that the Authority reviews and updates its Supplementary Planning Guidance on Biodiversity and Planning (the current guidance predates, in particular, the current Local Development Plan (2010), Technical Advice Note 5 (2009), and the Natural Environment and Rural Communities Act 2006).
- 2.13 **Historic Environment:** The First Minister has indicated that a Heritage Bill is expected to come forward within the fourth year of the Welsh Government legislative programme.
- 2.14 **Welsh Language:** The Welsh Government consulted on a review of Technical Advice Note 20 Welsh Language which ended on 13<sup>th</sup> June 2011. The outcome of the consultation is awaited. This may have implications for future monitoring and review of the Local Development Plan. At a conference held in April 2012, it was indicated that the Welsh Government were aiming to publish the revised Technical Advice Note in summer 2012.

#### **Policy Performance**

Policy Area	Indicator 5	Target	Information source
Policy 8 (Strategy Policy)	Approvals contrary to Strategy Policy 8 Special Qualities.	0 approvals	

<sup>&</sup>lt;sup>6</sup> <u>http://uknea.unep-wcmc.org/Resources/tabid/82/Default.aspx</u>

<sup>&</sup>lt;sup>7</sup> http://wales.gov.uk/newsroom/firstminister/2011/110712legislative/?lang=en 12 July 2011

<sup>&</sup>lt;sup>8</sup> http://www.pembrokeshirecoast.org.uk/default.asp?PID=188

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Policy Area	Indicator 5	Target	Information source
	Approvals contrary to Recommendation.		

Trigger: 2 developments permitted contrary to any criterion in any one year.

**Reason:** The Special Qualities are central to National Park Purposes set out in the Environment Act 1995.

**Analysis:** In the period 1<sup>st</sup> April 2012 to 31<sup>st</sup> March 2012 show that there was one proposal approved contrary to recommendation which referred to Policy 8.

**Conclusion:** This does not show an undermining of the Local Development Plan Policy 8 as to date no pattern has emerged in terms of numbers of applications overturned where Policy 8 issues arose.

Policy Area	Indicator 6	Target	Performance
	Effectiveness of Policies (Policy 1 and Policies 8 to 18) & Supplementary Planning Guidance (Landscape Character, Regionally Important Geodiversity Sites and Historic Environment) when dealing with Applications at Appeals.	Inspector does not raise issues regarding the effectiveness of the policies or supporting supplementary planning guidance.	

**Analysis**: In the period April 11 to March 12, six appeal decisions cited Policy 1 "National Park Purposes and Duty', ten cited Policy 8 'Special Qualities' and fourteen cited Policy 15 'Conservation of the Pembrokeshire Coast National Park. A total of fifteen appeal decisions cited policies within this section. Six of these appeals were allowed.

**Conclusion**: None of the above appeal decisions dispute the appropriateness of the policies for consideration in these decisions, nor their soundness. There does not seem to be a pattern emerging in which these policies are not supported by Inspectors. Of the six appeals allowed, five were based on design considerations, where the Inspector's judgement differed to the Authority's. One appeal was allowed on judgement of a policy outside of this section.

## B. Major development, the potential for growth

#### Key outcomes

- (1) No new major development in the National Park unless there are exceptional circumstances.<sup>9</sup>
- (2) The provision of waste facilities to cater for National Park generated needs or to work with the County Council to provide waste facilities serving both areas outside the National Park.

#### Context

- 2.15 **Minerals:** The Welsh Government has published the Mineral Resource Map of Wales in 2010. Guidance and maps for planning authorities in relation to safeguarding the minerals resources of Wales is anticipated in September 2012. They may have implications for the monitoring and review of the plan.
- 2.16 **National Plans for inshore and offshore areas:** The Welsh Government intends to develop a national plan for the Welsh inshore area and a national plan for the Welsh offshore area and adopt them by 2012/13.<sup>10</sup>. There may also be, following agreement, of the marine plans the development of sub-national plans (paragraph 6, page 3). It is intended that integration between marine and terrestrial documents will be achieved:

'Terrestrial planning policy and development plan documents already include policies addressing coastal and estuarine planning. Marine policy guidance and plans will seek to complement rather than replace these, recognising that both systems may adapt and evolve over time.' 'This will help ensure, for example, that developments in the marine environment are supported by the appropriate infrastructure on land and reflected in terrestrial development plans and vice versa.' No further advice on Welsh marine plans has been issued since Welsh Government consulted on its approach in February 2011. Update from Welsh Government August 2012: It is not anticipated that Marine Plans will be in place in Wales by 2013. No firm date or timetable has been decided on yet.

2.17 No immediate action to review the Local Development is necessary given this current position.

#### **Policy Performance**

Policy Area	Indicator 7	Target	Performance
Major development	Approvals of proposals that engage Major Development Test	0 approval of major development unless exceptional circumstances are proven.	

<sup>&</sup>lt;sup>9</sup> See Planning Policy Wales, Edition 4, July 2010, paragraph 5.5.6; Minerals Planning Policy Wales, December 2000, paragraph 21, page 11; Minerals Technical Advice Note 1: Aggregates 2004, paragraph 52; Mineral Technical Advice Note (MTAN) Wales 2: Coal, paragraphs 74 to 79, page 159, South West Wales, Regional Waste Plan 1<sup>st</sup> Review (August 2008); Circular 125/77 Roads and Traffic – National Parks.

<sup>&</sup>lt;sup>10</sup> See summary, page 2, Consultation Document Sustainable Development for Welsh Seas: Our Approach to Marine Planning in Wales issued 16 February 2011

**Trigger:** Approval of 1 major development where no exceptional circumstances are shown in any one year.

**Reason:** To ensure a consistent approach with first purpose and Planning Policy Wales Major development test.

**Analysis:** Between April 1<sup>st</sup> 2011 and March 31<sup>st</sup> 2012 one application for a major development was approved (Trefigin Quarry extension, see analysis under Indicator 8)

**Conclusion:** There are no issues arising regarding the policy framework of the Plan.

Policy Area	Indicator 8	Target	Performance
Minerals	Applications for minerals development	0 approval for new minerals development unless exceptional circumstances are proven.	

**Trigger:** 1 new or extended mineral site permitted when exceptional circumstances are not shown in any one year.

**Reason:** This would have a major impact on the minerals strategy. The trigger would not include borrow pits.

**Analysis:** There has been one approval for an extension to an existing mineral site during the Plan monitoring period. An extension to Trefigin Quarry was approved by Welsh Government in October 2011. The National Park Authority sought to approve this application and an application at Pantgwyn Quarry under the policies of the adopted Joint Unitary Development Plan which committed the Authority to maintaining a joint landbank with the County Council. (see paragraph 6.8.19) of the Joint Unitary Development Plan.

Approval of the applications would also importantly allow for a transition from operations within the National Park to operations outside the National Park, in accord with the direction of travel outlined within the Regional Technical Statement. (appendix 20 and pages 83 and 84 for Pembrokeshire County Council & Pembrokeshire Coast National Park Authority).

**Conclusion:** In terms of direct implications for the Local Development Plan, there are very little. There are no implications for a landbank as the Authority has chosen to not maintain one. There would be a need to amend the Minerals Buffer Zone around each permitted site, this can be implemented through the planning application constraints layer, and the Local Development Plan at review.

Also Appendix 1 of the Plan would benefit from updated position in relation to permitted reserves, notwithstanding that this may change over time.

Policy Area	Indicator 9	Target	Performance
	Effectiveness of Policies (Policies 19 to 28) & Supplementary Planning Guidance (Land Instability from	Inspector does not raise issues regarding the effectiveness of the policies or supporting	

	coal workings Safeguarding Minerals,) when dealing with Applications at Appeals	supplementary planning guidance.	
policies or supplem	riod April 11 to March 12 n entary planning guidance ion above in relation to Tre	in their decision making.	Please note Welsh

**Conclusion**: No conclusion about effectiveness can be made.

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# C. Climate change, sustainable design, flooding, sustainable energy

#### **Key outcomes**

- (1) Development achieving high standards in terms of sustainable design with all new dwellings meeting the standards set out in national planning policy.<sup>11</sup>
- (2) The National Park contributing to renewable energy generation.<sup>12</sup>
- (3) No vulnerable development<sup>13</sup> in areas which would be at risk of flooding both now and in the long term and with no negative impacts elsewhere.

#### Context

- 2.18 Sustainable Design: A forthcoming contextual change to monitor is the effect of Welsh Government's proposed changes to Building Regulations Wales on the national planning policy on sustainable buildings. The Building Regulations were devolved to the Welsh Government on the 31<sup>st</sup> December 2011, proposed revisions to Part L (Conservation of fuel and Power) and national development management policy are currently being consulted on, the consultation period ends on the 23<sup>rd</sup> October 2012. It is intended to introduce the proposed changes in 2013. The Welsh Government expects all new homes and non domestic buildings in Wales to be built to zero carbon (and nearly zero energy) by 2020, the proposed changes represent a significant step towards that objective. For existing buildings, the changes seek to raise the standards for controlled works where it can be shown to be cost effective. They also seek to extend the requirements for 'consequential improvements', to reduce emissions from the existing building stock. New measures to improve compliance with the new regulations and performance once developments are built will also be introduced. The main proposed change to national planning policy is to remove the requirement of a minimum Code/BREEAM standard, utilising the new Building Regulations to deliver this objective.<sup>14,15</sup>
- 2.19 Supplementary Planning Guidance on sustainable design and building extensions was adopted in June 2011. The building extensions guidance requires energy, water and drainage efficiency improvements to be sought in the original building as well as the extension where appropriate and practicable. A condition would then be placed on the approval to ensure the improvements are carried out in accordance with the details of the application. However it has become apparent that this policy approach is

<sup>&</sup>lt;sup>11</sup> The Welsh Assembly Government expects the required standards to be made progressively higher over time, in pursuit of its aspiration for all new buildings to be "carbon neutral" by 2011. <sup>12</sup> Please see the Monitoring Section of the Plan. Likely contributions are taken from the Renewable Energy

 <sup>&</sup>lt;sup>12</sup> Please see the Monitoring Section of the Plan. Likely contributions are taken from the Renewable Energy Assessment weblink: <u>http://www.pcnpa.org.uk/website/default.asp?SID=1317&SkinID=5</u>
 <sup>13</sup> 'Vulnerable developments' are defined in the Technical Advice Note 15: Development and Flood Risk on

<sup>&</sup>lt;sup>13</sup> 'Vulnerable developments' are defined in the Technical Advice Note 15: Development and Flood Risk on flooding, please see Figure 2 page 7: weblink

http://new.wales.gov.uk/docrepos/40382/epc/planning/403821/40382/403821/(560)\_july04-tan15-e.pdf?lang=en

<sup>&</sup>lt;sup>14</sup>2012 consultation on changes to the Building Regulations in Wales Part L (Conservation of fuel and power) Section one - The consultation proposals

http://wales.gov.uk/topics/housingandcommunity/housing/publications/buildingregsstatement/?lang=en <sup>15</sup> Policy Statement - Welsh Assembly Government announces target for first changes to Welsh Building Regulations

http://wales.gov.uk/topics/housingandcommunity/housing/publications/buildingregsstatement/?lang=en Pembrokeshire Coast National Park Local Development Plan

ineffective in promoting energy efficiency in existing buildings. Where this approach has come before an Inspector (3 separate appeals), it has been challenged as being unduly onerous, failing to meet the 6 tests of planning conditions under Circular 35/95 The Use of Conditions in Planning Permissions and relating to building elements which do not require planning permission. In light of these appeal decisions, the Authority has sought guidance from the Inspectorate, in addition to separate legal advice. A possible alternative approach, to be more in line with primary legislation and national planning policy, would be to only require improvements in the existing building when achieving an acceptable energy efficiency level for the extension is dependent upon doing so. However, significant practical difficulties in deciphering when this would be the case and what level of improvements would be required exist. It is also considered that this approach would not apply to the vast majority of applications for extensions. This, coupled with the above mentioned advances in Building Regulations, has lead to the development management implementation of this aspect of the Policy no longer being implemented and the accompanying supplementary planning guidance being withdrawn as of the 1<sup>st</sup> September 2012.<sup>16</sup>

- 2.20 **Sustainable Energy:** The Marine Renewable Energy Strategic Framework project March 2011<sup>17</sup> has investigated the potential marine renewable energy resource of Welsh Territorial Waters (TWs) and considered potential scenarios for the sustainable development of that resource primarily as an aid to policy development and also an indicator of resource for potential developers.
- 2.21 Of note for the National Park is the advice contained at paragraph 7.4 ....Access to grid is frequently raised as being a significant constraint on the development of wave and tidal stream, both in Wales and more widely. Halcrow is investigating the on shore infrastructural requirements for likely off-shore development and it is anticipated that this will be reported on by the end of the year (2011)<sup>18</sup>
- 2.22 The Study has been submitted to Welsh Government in August 2012. No dates have been provided as to when it will be made public. The implications of this report for Plan review will need to be considered in the next annual monitoring report.
- 2.23 Supplementary Planning Guidance on Renewable Energy was adopted in October 2011. An addendum on field array panels was adopted in June 2012.<sup>19</sup>

#### **Policy Performance**

Policy Area	Indicator 10	Target	Performance
Sustainable	Incorporation of renewable	Relevant schemes	N/A
Design	energy technology within	incorporating renewable	

<sup>&</sup>lt;sup>16</sup> <u>http://www.pembrokeshirecoast.org.uk/default.asp?PID=183</u>

<sup>&</sup>lt;sup>17</sup> http://mresf.rpsgroup.com/

<sup>&</sup>lt;sup>18</sup> Jane Davidson, Marine Energy Seminar 4<sup>th</sup> March 2011, Pembroke Dock

<sup>&</sup>lt;sup>19</sup> <u>http://www.pembrokeshirecoast.org.uk/default.asp?PID=183</u>

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Policy 20		scheme	energy technologies.	
achieve the considering h	minir now f	asis in Technical Advice Note 22, mum carbon standard through pass further emission savings can be ach ies this indicator is no longer conside	sive design and energy efficien nieved through the use of low a	ncy first, before and zero carbon

Policy Area		Indicator 11	Target	Performance	
Sustainable Design Policy 20		Compliance with code for sustainable homes <sup>20</sup>	Target - 100% meeting national policy requirements		
Trigger: failure to achieve across 100% of residential developments         Reason: Requirement of Planning Policy Wales Technical Advice Note 22: Planning for         Sustainable Buildings.					
Policy Wales	requ	ssions granted between April 20 uirements (paragraph 4.11.4).	11 and March 2012 complied wi	th the Planning	

**Conclusion:** There are no issues arising.

Policy Area	Indicator 12a	Target	Performance
Renewable Energy Policy 21	Capacity of renewable energy schemes permitted and completed.	Planning permissions to contribute to an overall Renewable Electricity Target for the National Park of 4.91GWh.	
Policy Area	Indicator 12b	Target	Performance
Renewable Energy Policy 21		(Target - Planning permissions to contribute to an overall Renewable Heat Target for the National Park of between 35.2 to 40.7 GWh.)	

No triggers have been identified for the above. There are two main difficulties with monitoring renewable energy provision. Firstly renewable energy generated from micro household renewable schemes and small scale individual schemes are allowed as permitted development and secondly applicants do not currently need to provide information in respect of the renewable energy capacity associated with their planning application. There is also difficulty in distinguishing whether the

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<sup>&</sup>lt;sup>20</sup> This includes better management of surface water run-off to cope with the impacts of climate change.

Policy Area	Indicator 12a	Target	Performance
noncle are fo		ting water Riemass in partic	ular is seen as a notantially

panels are for electricity generation or heating water. Biomass in particular is seen as a potentially significant contributor to the renewable heat targets in the Plan and generally enjoys permitted development rights.

Nevertheless the Authority will continue to monitor the provision where permission is required. Some estimates are necessary where information is lacking.

**Analysis:** Electricity Generation Gwh (estimate) equals an estimated 2.48 Gwh if all the permissions granted since 2006 are implemented. The proposals are primarily for wind turbines and photovoltaics.

Heat Generation Per Annum Gwh (estimate) equals an estimated 2.82 Gwh primarily from solar panels.

The approach to Plan policy preparation was to ensure that the Authority was encouraging and supportive of renewables unless there are overriding environmental or amenity issues. An analysis of approvals versus refusals shows that since 2006 there have been an estimated 14 refusals of permission (the majority of them predating the adoption of the Local Development Plan policy) and 120 approvals for various types of renewable energy.

**Conclusion:** Even though permitted development rights means that all proposals cannot be counted the Plan is ahead of potential target on electricity generation (if all those with permission are assumed to have been constructed) but behind on heat generation. This is likely to be due mainly to the substantial contribution that biomass was expected to make not being able to be counted in the figures as it generally enjoys permitted development rights.

Policy Area	Indicator 12c	Target	Performance
Renewable Energy Policy 21	Renewable Energy Supplementary Planning Guidance	All decision making is consistent with the Authority's Renewable Energy Supplementary Planning Guidance	

**Trigger:** 3 or more decisions contrary to the principles set out within the Renewable Energy supplementary planning guidance.

**Reason:** Although the contribution provided by renewables is important it is difficult to monitor (see below). A more meaningful measure is how effective the Renewable Energy Supplementary Planning Guidance will be (to be adopted October 2011) in providing a supportive context for renewables provision while protecting the special qualities of the National Park. Deciding applications contrary to this in principle support set out in the Supplementary Planning Guidance should trigger a review.

**Analysis:** A review of permissions granted and refused for renewable energy schemes during the monitoring period (April 1<sup>st</sup> 2011 and March 31<sup>st</sup> 2012) shows that there have been an estimated 4 refusals of permission and 27 approvals, all of these have been in line with policy and the Supplementary Planning Guidance (for applications made after adoption in October 2012).

Conclusion: The policy context and supplementary planning guidance is providing a positive

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Policy Area		Indicator 12c	Target	Performance		
framework for renewable energy generation.						

Policy Area		Indicator 13	Target	Performance
Flooding	W	Amount of development (by TAN 15 paragraph 5.1 development	Development is not permitted where the long term scenario	
Policy 34		category) permitted in C1 and C2 floodplain areas not meeting all TAN 15 tests (paragraph 6.2 i-v)	(in the next 60 year) would fail the tests set out above.	

**Trigger:** 1 development permitted contrary to policy 34.

**Reason:** Can be severe consequences of inappropriate development. This is a Welsh Government indicator.

**Analysis:** All applications within areas identified by Technical Advice Note 15 or Shoreline Management Plan 2 as having potential for flooding have been screened by the Environment Agency. All applications permitted within these areas relate to replacement dwellings, extensions to dwellings where the residential use is already established or are for developments permitted within the requirements of Technical Advice Note 15. No proposals have been permitted contrary to Policy 34 of the Plan.

**Conclusion:** The policy context set out in Technical Advice Note 15 and the Local Development Plan is providing an appropriate framework to minimise the future risk of flooding.

Policy Area		Indicator 14	Target	Performance		
Location of Growth	W	Percent of new development permitted on previously developed land.	<ul><li>33% of the housing land supply on previously developed land.</li><li>45% of the employment land on previously developed land.</li></ul>	Assessment due 2014.		
Trigger: Fail	ure t	o achieve the targets of 33% and	45% by the formal plan review per	iod.		
Reason: Lim	Reason: Limited supply of development land, means an assessment would be appropriate.					
Analysis: For formal review stage.						
Conclusion: For formal review stage.						

Policy Area	Indicator 15	Target	Performance
	Effectiveness of Policies (Policy 29 to 34) & Supplementary	Inspector does not raise issues regarding the	

Policy Area	Indicator 15	Target	Performance
	Planning Guidance (Sustainable Design Guidance, Extensions, Renewable Energy) at Appeals and when dealing with Applications	effectiveness of the policies or supporting supplementary planning guidance.	

**Analysis:** In the period April 11 to March 12 ten appeal decisions cited these policies. Of the ten, six decisions cited Policy 29 'Sustainable Design' and nine decisions cited Policy 30 'Amenity'. Three appeal decisions were allowed where the Inspector did not consider that the proposals in question would cause harm to the special landscape character of the National Park. In one of these appeal decisions for an extension to a dwelling, the Inspector questioned the Authroty's application of Policy 29 and the Building Extensions Supplementary Planning Guidance in seeking energy efficiency improvements to the host dwelling. The Inspector stated that such a condition did not relate to development which required planning permission and would therefore not be enforceable. Please refer to paragraph 2.19 within this section for further details on the Authority's response to this and other (more recent) decisions which raise similar concerns.

**Conclusion:** The Authority's approach in seeking energy efficiency improvements to the building as a whole when dealing with extensions, under Policy 29 and the Building Extensions Supplementary Planning Guidance, has been questioned. The Authority is addressing this issue, see para 2.19. In all other aspects, Policy 29 appears to be effective. Policy 30 also appears to be effective.

## D. Visitor economy, employment and rural diversification

#### Key outcomes

- (1) New employment, live/work and mixed use sites provided (estimated 5.6 hectares) and existing sites safeguarded.
- (2) A range of holiday accommodation is available to meet the varying needs of visitors
- (3) Recreational and visitor activities do not damage the special qualities of the National Park

#### Context

- **2.24 Recreation:** Paragraph 4.156 of the Local Development Plan advises that supplementary planning guidance will be provided to guide recreational activities in the National Park. Draft supplementary planning guidance was approved by the National Park Authority in June 2012 and is currently published for public consultation. The closing date of the consultation is 19<sup>th</sup> October 2012<sup>21</sup>.
- 2.25 Revision to Planning Policy Wales, Chapter 7; Supporting the Economy<sup>22</sup>: Following on from research prepared for the Welsh Government in June 2011, revision to Chapter 7 of Planning Policy Wales was published for consultation between November 2011 and March 2012. The revised policy seeks to redress a perception that the economic component of sustainable development has been overlooked. Local planning authorities are required to adopt a more holistic approach to economic development, adopting a 'whole economy' approach by recognising that most development has some economic impact. The needs of the entire economy should therefore be considered including retail, leisure, tourism, sport, recreation and other services as well as the traditional employment uses defined under parts B1 to B8 of the Town and Country Planning Use Classes Order.
- 2.26 The consultation also asked about the structure of a new Technical Advice Note which is to be published in 2012.
- 2.27 The wholistic approach to considering economic development is in line with the wider Local Development Plan approach to ensure availability of land and deliverability of development. To ensure this, local planning authorities will now be expected to undertake and keep up to date Employment Land Reviews at a local and strategic level in collaboration with other authorities. Confirmation has been sought and received from Pembrokeshire County Council that they maintain such data and are willing to work in collaboration with neighbouring authorities.
- 2.28 A large number of Welsh local planning authorities made a joint bid to the Welsh Government for funding to create a Joint Employment Land Availability database. The Pembrokeshire Coast National Park Authority supported the bid. Confirmation has recently been given that the bid was successful. A working group is now being set up to take this work forward.
- 2.29 The publication of the revised Chapter 7, Technical Advice Note and subsequent Employment Land Review will be an issue to consider for the next Annual Monitoring Report.
- 2.30 Dale Airfield: Dale Airfield occupies an extremely important and prominent site within the

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22 Weblink:

http://wales.gov.uk/consultations/planning/ppwch7consultation/?lang=en&status=closed

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http://www.pembrokeshirecoast.org.uk/files/files/Dev%20Plans/PublicConsultations/Draft\_Recreation\_SPGNewm ap.pdf

Pembrokeshire Coast National Park and has recently been purchased by several different owners. The site provides a number of concerns but also possibilities. The wartime buildings are in a poor state of repair, and with a lack of use could become visually intrusive. Conversely their use in any intensive manner is of concern with regard to the impact of activity on the tranquil nature of this part of the National Park and also with regard to the highway network which is mainly single track country roads. It is also not a site that would be sustainable in terms of location being distanced from any alternative means of travel to the private car.

- 2.31 The site could however offer a huge opportunity for both biodiversity, quiet recreation and interpretation of what Cadw consider to be the most important World War 2 airfield in Wales. It is considered that a feasibility project needs to be carried out as to the potential for the site and to enable the Authority to work proactively with the owners to ensure this site provides positive benefits in the long term. Due to lack of resources this study is unlikely to take place before March 2013.
- 2.32 **Rural Development:** The previous Technical Advice Note 6 was used to draft the Local Development Plan This new Note provides new guidance on:
  - the need for Development Plans to define 'local need' taking into account the social, economic and environmental characteristics of the area. Where possible existing definitions of local need, for example affordable housing to meet local need, should be adopted, or if necessary modified to include other land uses. (Paragraph 2.2.2) Where proposals are intended to meet local needs, planning authorities should recognise that a site may be acceptable even though it may not be accessible other than by private car. (Paragraph 2.2.3)

This new introduction means that for Policy 7 of the Plan where the Plan as adopted did not allow either infill or rounding off or conversion of buildings in inaccessible locations this did not allow for 'local need' uses. The only local need definition in the adopted Plan at present is for affordable housing. To consider whether widening the definition of local need is necessary is best done in light of monitoring the implementation of the Policy up until formal review stage 2014/2015. There is also an issue emerging in relation to current planning applications for the conversion of buildings which also need to be considered in such a review. Application of the policy means that there instances where the Authority would not be allowing the conversion of a building to potentially any use where affordable housing is not a viable option in an inaccessible location. This can mean, for example, that a building of local importance could be left to deteriorate. Currently the merits of retaining these particular buildings are being treated as exceptions to Plan policy. The approach being taken by the Authority is clarified in the draft Supplementary Planning Guidance on Accessibility published for public consultation on 19<sup>th</sup> October 2012<sup>23</sup>.

- Rural enterprise dwellings being permitted (previously only referred to as agricultural and forestry dwellings). Policy 7 of the Local Development Plan will require a technical update at formal review stage to take account of this widening of opportunities). Current applications are being considered under the new national policy and guidance.
- One Planet Development: This is a new policy area which adds additional requirements to proposals considered under the Low Impact Development Policy of the Plan, Policy 47. The Authority has the benefit of an Inspector's appeal decision a Coheston where these additional considerations were identified. The Welsh Government has commissioned work to provide additional advice for applicants and authorities on One Planet Development. The outcomes can be considered in the drafting of supplementary planning guidance on low impact proposals
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http://www.pembrokeshirecoast.org.uk/files/files/Dev%20Plans/PublicConsultations/Consultation\_acc essibility\_SPGJune2012.pdf

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under Policy 47. It is not envisaged at present that the outcomes of the Welsh Government research will necessitate a review of the Plan policy but this will need to be monitored – the Welsh Government advice should be available by the end of October 2012. The drafting of the Supplementary Planning Guidance on Low Impact proposals has been delayed until the outcome of the Welsh Government research is known. In the interim the current guidance (prepared under the Joint Unitary Development Plan) along with Technical Advice Note 6 and the recent Inspector's appeal decision is being used when considering such proposals.

#### **Policy Performance**

Policy Area	Indicator 17	Target	Performance
Policy 43	Loss of employment sites	0 approvals of loss of employment sites except where justified within the terms of the policy.	

Trigger: Loss of two or more employment sites or 500 sq metres contrary to recommendation

Reason: Small employment sites can make an important contribution to sustainable communities.

**Analysis:** One application has been permitted to use a former garage in Tenby as a car park. The proposal would be contrary to Policy 43 of the Local Development Plan, but permission has been granted on a temporary (3-year) basis so as not to preclude the future use of the site for employment use. The site measures 0.46 hectares. The decision followed the Officer recommendation to permit the car park use for a temporary period.

**Conclusion:** This is a single proposal which has been given temporary permission to allow the site to be considered for employment use in the future. The decision does not affect the long-term thrust of the policy.

Policy Area		Indicator 18	Target	Performance	
Visitor Accommodation		Counts of hotel spaces, self catering, caravan and camping spaces (Hotels, self catering,	Maintain current levels of provision except where loss of hotel proven.		
Policy 35		caravan databases etc).			
Trigger: 1 or mor	e de	evelopments contrary to recommen	dation in any one year.		
<b>Reason:</b> The impact of such development changes on National Park purposes. There is a need to maintain current provision.					
Analysis: No applications were approved contrary to this policy during the monitoring period.					
Conclusion: There are no issues arising.					

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Policy Area		Indicator 19	Target	Performance
Special Qualities		Proposals for recreational activity contrary to Policy 8.	Target 0 approvals	
Policy 8				
<b>Trigger:</b> 2 or more recreational activity developments contrary to the Recreational Activities Supplementary Planning Guidance (draft in preparation – see timescale in Appendix 1).				
<b>Reason:</b> The special qualities (Environment Act 1995) could be significantly affected by such development.				
<b>Analysis:</b> The target has been met during the monitoring period with 0 approvals contrary to Policy 8. This will be supported by supplementary planning guidance which is currently published for public consultation.				

Conclusion: Decisions made have consistent with policy.

Policy Area		Indicator 20	Target	Performance	
		Effectiveness of Policies (Policy 35 to 43) & Supplementary Planning Guidance (Recreational Activities, Loss of Hotels) when dealing with Applications and at Appeals	Inspector does not raise issues regarding the effectiveness of the policies or supporting supplementary planning guidance.		
<b>Analysis:</b> In the period April 11 to March 12 one Inspectorate appeal decision refered to Policy 40 'Site Facilities on Ten, Chalet and Caravan Sites', in relation to the siting of temporary toilet and shower accommodation at a camping and caravan site. This appeal was dismissed as the development, amongst other things, was not considered to be of a scale or design that was compatable with the character of the area. No concerns were raised by the Inspector in relation to the Authority's application of this policy.					
<b>Conclusion</b> : Whilst this provides limited indication, Policy 40 appears to be effective.					

## E. Affordable housing and housing growth

#### **Key outcomes**

- (1) An estimated 1,600 new dwellings are provided of which a minimum of 530 new affordable homes are provided.
- (2) If by the end of the financial year 2014/15 the number of affordable homes built or under construction is below 80% of the proportion of the overall target for the Plan period which should be available by that date, the Authority will immediately commence a review of the Affordable Housing Strategy Policy.
- (3) A higher density of development is achieved a minimum of 30 dwellings to the hectare in the Local Development Plan's Centres<sup>24</sup>.

#### Context

- 2.24 **Review of S106 agreements for affordable housing and mortgage lending:** The Welsh Local Government Association is currently leading on a review of the approach taken in Wales to S106 drafting to ensure that owners of affordable housing delivered in Wales can find a mortgage. The outcome is anticipated.<sup>25</sup> This is likely to mean a review of the approach to occupancy controls set out in the Authority's adopted supplementary planning guidance.
- 2.25 Affordable Housing Contribution: This proposal which asks for an affordable housing contribution on single dwellings formed part of the Supplementary Planning Guidance on Affordable Housing.<sup>26</sup> Taking account of comments received during the consultation, the amount required will be calculated at a cost per square metre. A phased introduction, suggested by consultees, who included property developers and builders, will mean from October 1st 2011 the contribution will be £100 per square metre. This will rise to £150 on October 1st 2012 and from October 1st 2013 it will be £250. Both of these mechanisms were introduced as it was recognised that there are economic difficulties which impact not only on developers but also those who are in housing need. Appendix 3 lists those contributions required by condition so far.

#### **Policy Performance**

Policy Area		Indicator 21	Target	Performance	
Housing	W	The housing land supply taken from the current Housing Land Availability Study (TAN1)	Minimum 5 years supply.		
Trigger: Less than a 5 year supply in any one year.					

<sup>&</sup>lt;sup>24</sup> See Glossary of Terms

 <sup>&</sup>lt;sup>25</sup> <u>http://wales.gov.uk/consultations/housingcommunity/housewhitepaper/?lang=en</u>, paragraph 4.32
 <sup>26</sup> <u>http://www.pembrokeshirecoast.org.uk/default.asp?PID=183</u>

Reason: It is important to deliver the affordable housing strategy.

**Analysis:** The Authority is required to demonstrate a five year effectively available housing land supply. The 2011 study was completed in August 2012. The report uses the residual method to calculate the land supply and concludes that the National Park has a 3.8 year land supply. The housing land supply for 2010-2011 was 4.5 years. The Local Development Plan was adopted in September 2010.

Paragraph 5.1 of Technical Advice Note 1(Joint Housing Land Availability Studies) details what planning authorities should do where the study shows a land supply below the 5 year requirement, including the need to give considerable weight to increase supply when dealing with planning applications for housing developments. This was supplemented by advice from given by Jane Davidson AM in 2007 that Authorities will continue to approve new housing developments, provided that all other relevant policy considerations are met. Other suggested actions are reviewing the development plan, releasing land in the Authority's ownership and securing the provision of infrastructure for particular sites which prospective developers may be prepared to finance in whole or in part. In order to address this shortfall the National Park Authority is continuing with the following actions:

- Approving planning applications for housing developments, provided all relevant policy considerations are met. This is shown through the 5 year land supply figures. Of the total dwellings included in the 5 year land supply, 38% are on sites allocated in the Local Development Plan. The remaining 62% of dwellings are on land with planning permission, including 15% on sites of less than 5 units. This clearly demonstrates that the Authority is continuing to approve applications for residential development Plan.
- In August 2012 the Authority prepared a brief to tender for consultants to undertake a study into identifying and costing the development of sites allocated in the Local Development Plan and to report how they can be addressed. The consultants are due to be appointed in September 2012 and the study will conclude at the beginning of February 2013. The outcomes of this study will help to inform the deliverability of sites.
- Continuing to communicate with landowners and liaise with other stakeholders to investigate intentions to bring land forward for development and to assist in this process wherever possible. Appendix 2 sets out the current position on allocated sites. This also includes investigating the potential for land releases (including exceptional land releases) for affordable housing provision with the local housing associations and Rural Housing Enabler.
- The Authority has reviewed the potential for release of the limited land in its ownership during the preparation of the Local Development Plan. None of the land in its ownership, within the National Park area was appropriate for development, for the following reasons:
  - a) The land is situated in remote locations;
  - b) Land is used for other purposes, such as amenity space;
  - c) It is undeveloped land and forms an integral to the character of an area;
  - d) The land is subject to the same deliverability issues as those already identified for allocated sites.
- The Authority has recently applied for planning permission on land in it's ownership in Pembrokeshire County Council's planning area (ie outside by adjoining the National

Park). Permission was granted for 75 dwellings (including 20% affordable housing) and this will contribute to the Council's 2012 Joint Land Availability Study.

• In the Local Development Plan the Authority has allocated land in Pembrokeshire County Council's ownership within the National Park which could contribute up to 285 dwellings, including 170 affordable units.

The housing market in Pembrokeshire is characterised like most of West Wales by a higher proportion of construction on small sites by local builders. This is demonstrated by a breakdown of figures from the 2011 Joint Housing Land Availability data. Fifteen percent of the total number of units within the land supply are on sites of less than 5 units. Sites of 5 or more units are listed in the study. The study lists 48 sites, 29 of which are allocated in the Local Development Plan. A further 19 sites are included because they have planning permission. Of these 19 sites eight have been included in the study for over 10 years. A further 7 have been included in the study for between 5 and 10 years, demonstrating the slow building rates. The slower rate of sales makes the market more readily suited to small / medium sized builders with a local labour force.

More commentary on completion rates is detailed below under the analysis of Indicator 22.

**Conclusion:** The outcome of the study into the deliverability of sites and the 2012 Joint Housing Land Availability Study will inform any requirement for a review of the housing land allocations in the Plan at the programmed 2014 Local Development Plan review.

Policy Area		Indicator 22	Target	Performance		
Policy 32	W	The number of net additional affordable and general market dwellings built. (TAN 2)	<ul> <li>530 affordable dwellings over the plan period.</li> <li>1000 general market dwellings built. In total an annual completion rate of 90 per annum.</li> </ul>	Await Plan review 2014/15.		
	<b>Trigger</b> : If by the end of the financial year 2014/15 the number of affordable homes built or under construction is below 80% of the proportion of the overall target for the Plan period					

under construction is below 80% of the proportion of the overall target for the Plan period which should be available by that date, the Authority will immediately commence a review of the Affordable Housing Strategy Policy.

Reason: Milestone contained in the Inspector's report on the Local Development Plan.

**Analysis:** As this element of the Plan is a key component of the Plan a commentary is provided here on progress to date.

The target for affordable housing delivery in the Local Development Plan is 530 affordable houses over the Plan period with 80% of the provision planned for delivery by the end of the financial year 2014/2015 to be either built or under construction. This would mean that an estimated 228 affordable dwellings would need to have been built between 2007 and 2015 or be under construction. This would be an estimated 28 affordable dwellings to be completed annually to achieve the Plan's target provision. A total of 44 affordable dwellings were completed or under construction in the period 2007 to 2012 whereas a figure of 140 was anticipated. There is currently planning permission granted for a further 35 affordable dwellings were completed. No affordable dwellings were built during this period. Since the adoption of

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Policy Area	Indicator 22	Target	Performance
the Local De	velopment Plan, 63 market and 7	1 affordable dwelling(s) have	been completed.
having a cor been signific averaged are in 2007 is a Authority co impact on h develop site Developers and banking	in part the significant downturn ntinuing impact on the housing meantly lower than the longer term bound 80 per year, the average sin round 60 per year and since 2 nsiders that the continuing dep ousing development in Pembrol es for this reason, rather than also report difficulty in securing la crisis as a factor limiting their al w down Social Housing Grant has	narket. Housing completions in average. Whilst completion nce the start date of the Loca 2008 has dropped to around pressed housing market ha keshire. Many developers because of site specific of bank loans as a result of the bility to bring sites forward.H	since 2009/10 have as in previous years al Development Plan 50 per year. The s had a significant are choosing not to deliverability issues. e economic situation ousing Associations
are taking to itself with co housing aga	a under indicator 21, above incluaddress the situation. In additions insidering the effectiveness of the inst the original objectives and take will report to the Authority in A	on the Authority's Scrutiny Co e delivery of the Authority's argets defined for that policy	policy on affordable
shows an in	aging, however that the emergi crease in the number of housin toring Report.		

Appendix 2 provides a commentary on progress with allocated sites.

**Overall supply for the Plan period:** Based on current completion rates there will be a surplus of housing land at the end of the Plan period. The Authority expects that, as with previous recessions, the market will become buoyant again and completion rates will increase. At present there is a healthy supply of housing land.

**Conclusion:** The annual average completion rate has been in decline in recent years. The overall target to build 1000 general market dwellings in the Plan period, at current rates of completion would not be possible. This is expected to change over the Plan period and reflects the current recession. Affordable housing delivery is consequently down as well.

Policy Area		Indicator 23	Target	Performance
	W	Amount of development, including housing, permitted on allocated sites in the development plan as a % of development plan allocations and as % of total development permitted (ha and units).	Allocations – 100% permitted by the end of the Plan period on allocated sites.	Assess in 2014.
	W	And as a percentage of total development	No target specified in the Plan.	

Policy Area	Indicator 23	Target	Performance	
	permitted.			
<b>Trigger:</b> Failure to achieve 33% of the first target by the formal plan review period. <b>Reason:</b> To allow land an opportunity to come forward means an assessment at this stage would be in appropriate.				
-	Assess in 2014. : Assess in 2014.			

Policy Area		Indicator 24	Target	Performance
Policy 44	W	Average density of housing development permitted on allocated development plan sites. 27	30 per hectare target in the Plan Centres achieved.	
Trigger: 2 o	r moi	e housing developments not	t achieving 30 dwellings to th	e hectare.
Reason: To	make	e the best use of available la	nd.	
<ul><li>Analysis: Five sites within Centres for 2 or more dwellings have been given planning permission during the monitoring period. Of these, 3 sites were re-development sites in Tenby and included retail and commercial uses as well as residential and are therefore not included in this analysis.</li><li>One site was replacement of a single dwelling with 2 new dwellings in Saundersfoot. The density of development is below 30/hectare but reflects the current pattern of development and increases the density on the site by doubling the number of units.</li></ul>				
Another application was for 3 units on a site in Trefin. The density is below the 30/Hectare requirement but the number of units was limited in this instance by highways and access constraints.				
A further 2 single dwellings were permitted within Centres both of which have slightly larger site areas than the equivalent of 30 per hectare. In one instance the site was within an existing housing development (0.05ha) and the other was at the edge of a Centre, within the curtilage of an existing dwelling and reflects the existing pattern of development (0.07ha)				
There have been 4 applications approved for single dwellings within Centres during the monitoring period. The site area in each case is larger than the equivalent density of 30 per hectare. Two of the sites are within existing housing developments and reflect the pattern of development established. A third site is well defined by roads and of insufficient size to accommodate more than a single dwelling and a fourth is within the curtilage of an existing property at the edge of a centre. This also reflects the existing pattern of development and is				

<sup>&</sup>lt;sup>27</sup> Policy 44 second last paragraph requires a density of 30 dwellings per hectare on housing developments in Centres not just on housing allocations. Pembrokeshire Coast National Park Local Development Plan

Policy Area		Indicator 24	Target	Performance	
appropriate t	appropriate to its location.				
Sites for mixed developments have not been considered in this analysis.					
<b>Conclusion:</b> No pattern is emerging to cause concern.					

Policy Area	Indicator 25	Target	Performance
	Effectiveness of Policies (Policy 44 to 47) & Supplementary Planning Guidance (Affordable Housing, Low Impact Development making a Positive Contribution) when dealing with Applications and at Appeals	Inspector does not raise issues regarding the effectiveness of the policies or supporting supplementary planning guidance.	

**Analysis:** In the period April 11 to March 12 one Inspector's decision refers to Policy 45 'Affordable Housing' where the appellant is seeking a change of use of a former hostel to 4 residential apartments, without affordable housing provision, claiming that the required 60% provision would be unviable. The Authority had questioned the purchase price of the property and also suggested that the proposed size/tenure of the apartments was inappropriate for Tenby's needs. The Inspector, dealing with the appeal on the basis that it was made, found that there was sufficient evidence to conclude that the proposal would not be viable if affordable housing units were provided. In the interests of enhancing the Conservation Area by developing a derelict building, the Inspector allowed the appeal.

One appeal decision cited Policy 47 'Low Impact Making a Positive Contribution', this appeal was allowed as the Inspector's considerations of the criterion identified within the policy varied to the Authority's. Please see commentary under 'Context' for 'Visitor economy, employment and rural diversification' on the appeal decision at Coheston which referred to this Policy.

**Conclusion**: Whilst this provides a limited indication, Policy 45 has not been challenged. However the method used by the Authority for assessing affordable housing provision and the degree/type of information that is required for applications needs to be clarified. The Authority is currently seeking clarification on this matter from the Inspectorate.

The Inspector did not challenge the criteria or application of Policy 47 in assessing low impact proposals. Further guidance from Welsh Government is awaited regarding One Planet Developments and it is anticipated that the Authority's Low Impact Making a Positive Contribution Supplementary Planning Guidance, only, will require review as soon as practicable.

## F. Community Facilities, Retailing and Transport

#### Key outcomes

- (1) Existing community facilities are safeguarded and provision enhanced.
- (2) The National Park retail centres are vibrant and diverse.
- (3) Proposals that could have potentially caused significant concerns regarding traffic have been avoided.

#### Context

- 2.27 Community Infrastructure Levy: Community Infrastructure Regulations 2010 came into effect on 6th April 2010 (non-devolved). The Community Infrastructure Levy(CIL) Regulations 2010 (as amended by the Community Infrastructure Levy (Amendment) Regulations 2011) provide a transitional period after which planning obligations designed to collect pooled contributions from 5 or more developments may not be used to provide infrastructure which could be funded from Community Infrastructure Levy, or on the local adoption of the levy if this is before the end of the transitional period. However, when assessing whether five separate planning obligations have already been entered into for an infrastructure project or a type of infrastructure, local planning authorities will need to look back over agreements that have been entered into since 6th April 2010. Analysis in Appendix 3 shows that this threshold has not been reached to date - there have been three such approvals since the 6<sup>th</sup> of April 2010. In the longer term the preparation of a Community Infrastructure Levy will be heavily dependent on the County Council as the service provider. Raising awareness and liaising with the Council will be essential. Local Planning Authorities can continue to pool such contributions until 6th April 2014.
- 2.28 Affordable housing is currently not specified as infrastructure and is therefore outside the remit of Community Infrastructure Levy. Affordable housing should continue to be sought through S106 obligations. No change is needed to the Local Development Plan. Further guidance is awaited from Welsh Government and the approval of pooled contributions will continued to be monitored.
- 2.29 **Retailing:** The Welsh Government Enterprise and Business Committee has consulted on regeneration in town centres. The closing date was September 2011. A future Local Development Plan Annual Monitoring Report will need to consider the significance of any amendments to national planning policy and revisions to the Local Development Plan as appropriate.

#### Policy Performance

Policy Area	Indicator 26	Target	Performance
Community Facilities	Number of approv for loss of commu facilities		
Policy 48			

Trigger: 1 or more community facilities lost contrary to recommendation.

Reason: Communities facilities are important to community sustainability.

**Analysis:** On applications determined between 1<sup>st</sup> April 2011 and 31<sup>th</sup> March 2012 linked to Policy 48 there was 1 application approved for loss of community facilities. Appendix 3 provides a list of planning obligations secured to date.

The applicant proved that there was no longer a need for the facility proposed and therefore its loss was justified.

Commentary is provided on sites allocated for community facilities in Appendix 2.

**Conclusion:** No need to review.

Policy Area		Indicator 27	Target	Performance
Community		Number of Planning	S106 agreements	
Facilities		Obligations for community facilities	secured in line with Supplementary	
Policy 48		secured from	Planning Guidance	_
,		development. (or	, , , , , , , , , , , , , , , , , , ,	
		financial contributions)		
<b>Trigger:</b> More than 2 applications decided contrary to the recommendation.				
Reason: To improve improvement in community facility provision.				
<b>Analysis:</b> There have been no applications decided contrary to recommendation during the monitoring period.				
Conclusion: There are no issues arising.				

Policy Area		Indicator 28	Target	Performance
	W	Amount of greenfield and open space lost to development (ha) which is not allocated in the plan.	Greenfield - 0 % except for exceptional land released for affordable housing or community facility provision.	
			Open Space lost - 0 % except where, with playing fields, facilities can be best retained and enhanced through the redevelopment of a small part of the site or alternative provision can be made of equivalent benefit or there is excess provision in the area.)	

Annual Monitoring Report October 2012

**Trigger:** 1 or more inappropriate developments granted permission contrary to recommendation in any one year.

**Reason:** The cumulative loss of green field land should be assessed to ensure that opportunities for brownfield development are not being overlooked. This is also a Welsh Government indicator.

**Analysis:** Twenty-four applications were approved which included the development of greenfield land during the monitoring period This amounted to the development of 1.16ha of greenfield land.

Of the 10 applications:

- 2 were for photo-voltaic panels;
- 3 were for individual wind turbines;
- 6 were related to existing farms and were for new agricultural buildings or extensions to farm yards;
- 5 were for stables;
- 2 were for facilities linked to stables;
- 3 were for the extension of curtilages to existing dwellings;
- 1 was for the extension of a existing clubhouse within a sports field and linked to the use of the field;
- 1 was for a hydro-electric scheme;
- 1 was for a car park at a National Trust property to improve traffic management within the site.
- 1 was for a dwelling in the countryside which was approved contrary to Officer recommendation. Members felt that permission should be granted as the plot was considered to not be in the open countryside as the land was not agricultural land and it was currently used as recreational space with a garage.

**Conclusion:** Other than the application for the dwelling approved contrary to Officer recommendation, these applications were approved in accordance with the Local Development Plan policies. The application approved contrary to Officer recommendation was referred to the Welsh Government but it was concluded that they would not call in the application for determination as it was a local matter. Given this outcome it is concluded that the indicator continues to be monitored and that no further action is possible at this time.

Policy Area		Indicator 29	Target	Performance
	W	Amount of greenfield and open space lost to development (ha) which is not allocated in the plan.	Open Space lost - 0 % except where, with playing fields, facilities can be best retained and enhanced through the redevelopment of a small part of the site or alternative provision can be made of equivalent benefit or there is excess provision in the area.	
Trigger: 1 or more inappropriate developments granted permission contrary to				
recommendation in any one year.				
Reason: The loss of open space unless justified leads to the undermining of the sustainability				

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of local communities. This is also a Welsh Government indicator.

**Analysis:** There has been one application approved during the monitoring period (2011 to 2012) which will result in the loss of 0.02ha of open space. The application was for the extension of the club on a sports field. This use is linked to the use of the open space and not contrary to the policies of the Local Development Plan.

**Conclusion:** No issues arising.

Policy Area		Indicator 30	Target	Performance
Retail		Percentage of vacant	No greater than 10%.	
Policy 48		retail floor space.		
<b>Trigger:</b> Greater than 10% vacant A use class floorspace within retail centres for 2 consecutive years.				
<b>Reason:</b> Vacancy in centres naturally fluctuates and allows for new ventures to come forward. Sustained relatively high vacancy for National Park centres should be assessed further.				
<b>Analysis:</b> Across the centres of Tenby, Saundersfoot, St Davids, Solva and Newport, and for all A use class units, the average vacant floorspace is 5.1% at 2011. This is below the national average of 13.4% <sup>28</sup> and demonstrates vibrant centres. The next survey is due in 2013.				
Conclusion: No issues arise regarding the vibrancy of the Park's retail centres.				

Policy Area		Indicator 31	Target	Performance
Transport		Approvals for development without	0	
Policy 51		providing appropriate access for vehicles, cyclists and pedestrians.		
<b>Trigger:</b> 1 or more developments approved contrary to Policy 51 recommendation in any one year.				
Reason: These are essential for developments to go ahead.				
<b>Analysis:</b> There have been no developments given planning permission without providing appropriate access for vehicles, cyclists and pedestrians.				
Conclusion: There are no issues arising.				

<sup>&</sup>lt;sup>28</sup> British Retail Consortium survey published 22 Aug 2011 <u>http://www.bbc.co.uk/news/business-14611592</u>

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Policy Area		Indicator 32	Target	Performance
Policy 52		Approvals for development causing significant concerns regarding potential transport impacts.	0	
Trigger: 1 or m	ore	applications approved caus	sing significant traffic impac	t concerns
Reason: Significant concerns will impact on communities and will require assessment.				
<b>Analysis:</b> The Highway Authority is routinely consulted on planning applications. There have been no applications approved causing significant concerns regarding potential transport impacts during the monitoring period				
Conclusion: There are no issues arising.				

Policy Area		Indicator 33	Target	Performance
Waste		Amount of waste management capacity permitted expressed as a percentage of total capacity required, as identified in the Regional Waste Plan.	1.5 hectares or 100% (if not provided for outside the National Park in conjunction with Pembrokeshire County Council's provision.	Assess in 2014 review.
<b>Trigger:</b> Application/s approved for 50% provision (0.75 hectare) by first formal review – 2014.				

Reason: Significant concerns will impact on communities and will require assessment.

Analysis: Assess in 2014 review.

**Conclusion:** Assess in 2014 review.

Policy Area		Indicator 34	Target	Performance
		Effectiveness of Policies (Policy 48 to 56) & Supplementary Planning Guidance (Planning Obligations) when dealing with Appeals	No issues arise from any appeal decisions regarding the effectiveness of the Plan's policies.	
<b>Analysis</b> : In the period April 11 to March 12, one appeal decision cited Policy 48 and one citied Policy 50.				

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In an appeal for the change of use from a former hostel to 4 residential units, the Inspector did not agree with the Authority that the loss of a community facility had occurred, under Policy 48, noting that no specification on what constitutes a "community facility" exists within this policy. The Inspector concluded that the Aurthority had not adequately supported this view and thus saw no conflict with the policy. Whilst the Inspector did not challenge or question the policy, the Authority clearly needs to provide more evidence to support and justify the view that a proposal is contrary to Policy 48, in future applications and appeals.

In the other appeal, the applicant appealed against a refusal of permission for a change of use from A1 use class to A2 use class within a Primary Retail Frontage under Policy 50 'Town and District Shopping Centres'. The Inspector supported this decision and dismissed the appeal, finding that the proposal would dilute the retail character of Tenby's primary frontage. This appeal was also refered to in the previous monitoring report from September 10 to July 11.

**Conclusion**: Whilst in both cases limited indication is available, in relation to Policy 48, the Authority will seek to clarify what justification/evidence base will be required to support a view that a proposal is contrary to Policy 48, to aid future applications and appeals. Policy 50 appears to be effective.

# 3. Sustainability Appraisal Monitoring

3.1 Below is an analysis of whether the plan is contributing to the sustainability appraisal objectives.

Objective Number	Sustainability Objective
1	Economically viable agriculture and forestry sectors that are contributing to conserving and enhancing landscape, biodiversity and community well being.
	As with the 2011 Monitoring Report, it is difficult to assess the economic state of the agricultural and an allied sector as limited comparable data has been released to date. Labour Force Survey (2008) suggested that the medium trend (since 2001) for employment rates in agriculture, forestry and fishing in Pembrokeshire is increasing. However, there was a slight reduction in employment rates in these areas during 2009 and this may be indicative of the beginning of the economic recession the United Kingdom is currently experiencing. More up to date labour force data would be required to fully measure this impact.
	In 2011 Pembrokeshire County Council released "The State of Wildlife in Pembrokeshire", there have been no further updates to this report to inform this 2012 Monitoring Report. The report suggests that biodiversity associated with agriculture is generally in decline (though there are some improvements in arable habitats).
	Overall the information available suggests that the trend for growth in the agricultural sector that has been experienced in the past may have been to the detriment of biodiversity. However, there is evidence to suggest that within the National Park the condition of biodiversity features on agricultural land may be more favourable due to many long term management agreements with farmers/ landowners as well as the significant land holdings of the National Trust and Ministry of Defence.
2	Decrease the length and number of journeys made by private car to and within the National Park by both residents and visitors.
	Progress towards this objective within the context of the Local Development Plan will be the result of maintaining or improving community facilities, and refusing planning applications for residential development in remote areas or areas with poor community infrastructure. One approval for a residential development in a remote location during this monitoring period was given, contrary to Local Development Plan Policy 52 on Sustainable Transport.
	Achievement of this Sustainability Objective will depend largely on activity outside the Local Development Plan. At this early stage it is difficult to determine if the Local Development Plan is positively or negatively contributing to the progress of this objective, the commentary for Sustainability Appraisal Objective 13 indicates that generally community facilities are being retained.
3	Conserve and enhance landscapes, townscapes and seascapes, and all their components (including the built environment and archaeology) with reference to the special qualities of the National Park.
	Tranquillity mapping carried out by the Countryside Council for Wales in 1997 and 2009 suggests that the National Park is becoming a more disturbed

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Objective Number	Sustainability Objective
	place, largely due to increased impact of road traffic. There have been no updates to this data during this monitoring period for comparison.
	Proposals for the re-development of the Gatehouse and associated sites still stand and should make a positive contribution to the townscape of Tenby when completed.
	During this monitoring period the National Park Authority, in conjunction with partners BT and Western Power, delivered three landscape improvement schemes in iconic locations within the National Park. These schemes involved the removal of overhead cabling for replacement with underground cabling. Locations for these schemes were chosen to maximise benefits to the landscape, these locations were: West Angle, St. Nons and Martin's Haven.
	The adoption of Landscape Character Assessment Study (July 2011) and Conservation Areas (October 2011) Supplementary Planning Guidance has helped to identify suitable enhancements as well as developments that would be out of character with the landscape or townscape of the National Park.
	Long term concerns about changes in landscape quality are part of the rationale of this objective, application of the Local Development Plan and projects outside the planning process suggest positive progress towards this objective.
4	Increase the number of residents and visitors taking part in physical forms of recreation (especially walking and cycling) and volunteering opportunities.
	The role of the Local Development Plan in meeting this objective is likely to be restricted to its role in determining applications proposing development to support such activity, and securing planning obligations to develop cycleways or footpaths. Policy 52 requires new development to include appropriate access for walkers and cyclists.
	Since the adoption of the Local Development Plan no applications that would require or generate provision for walkers and cyclists have been determined, so as yet it is not possible to assess how the Local Development Plan is contributing towards this objective.
5	Increase the number of visitors using the National Park outside the peak visitor season.
	Progress in this Sustainability Appraisal Objective is largely dependent on activities beyond the influence of the Local Development Plan i.e. an increase in visitor numbers out of season is more likely to come about as a result of the marketing strategies employed by the tourism sector. However, the Local Development Plan may assist in increasing and improving visitor accommodation through planning approvals. The goals of the visitor economy policies (creating accommodation suited to year round use, whilst not increasing the overall provision) will help to do this.
	Approvals for self catering accommodation since adoption of the plan help meet the aim to improve the suitability of accommodation for year round use, though they also increase the overall provision. Therefore the planning

Objective Number	Sustainability Objective
	contribution to this Sustainability Objective can be seen as mixed. During this monitoring period four approvals for two or more self catering holiday lets were given.
6	Manage the effects of climate change with particular reference to the risk of flooding; the effect on biodiversity; public health.
	The Local Development Plan will contribute towards this objective primarily by not adding to the amount of infrastructure at risk from fluvial/ coastal flooding. No planning permissions to create new infrastructure in areas predicted to be effected by sea level rise of up to two metres were approved during this monitoring period (1st April 2011 – 31st March 2012).
7	Reduce factors contributing to climate change.
	Emissions of greenhouse gases resulting from activities within the National Park that could be influenced by the Local Development Plan are centred on domestic, commercial and road transport. Local authority estimates by the Department for Energy and Climate Change (DECC) for Pembrokeshire (2005-2009) (Released 15/09/2011) suggest that per capita rates of CO2 for Industrial/Commercial, Domestic and Transport remained consistent between 2005 and 2009 with a slight increase in Industrial/commercial emissions between 2008 and 2009. The latest estimates for 2011 from DECC (whole UK, release March 2012) suggest that CO2 emissions for industrial/commercial and residential sectors have decreased between 2010 and 2011, with the greatest decrease in the domestic sector (22%). Transport emissions have remained steady since 1990, however, they are currently thought to be at lowest since 1992. It is likely that the reduction in residential emissions is due to the warmer winter experienced in 2011 (2.1 degrees Celsius and 4.1 degrees Celsius for the first and last quarters of the year compared to 2010), which reduced the need for energy for heating. Additionally, some reductions in CO2 emissions may be due to the current economic situation, reduced development and various businesses activities, along with rising energy costs.
	The Code for Sustainable Homes (and the Welsh Government additional requirement for energy efficiency) should lead to energy efficiency improvements in new builds within the National Park. Policy 29 has had to be reviewed (see Chapter 2 C). This will limit the positive impact that can be made under this objective. The increasing number of proposals for renewable energy schemes that have been approved since adoption of the Local Development Plan will help reduce domestic and commercial CO2 emissions.
	accelerate with increasing adoption of renewable technologies and improvements to the housing stock. During the monitoring period, 26 renewable energy schemes have received planning approval with many more awaiting a planning decision.

Objective Number	Sustainability Objective
8	Maximise the contribution of the limited opportunities for development to sustaining local communities.
	Provision of affordable housing within the National Park is currently falling short of the target set in the Local Development Plan.
	0.46ha employment land was lost (but only on a temporary basis – see analysis under Indicator 17) during the monitoring period, no new employment land has come forward. The effect on the Sustainability Objective is neutral.
9	Encourage access for all to the National Park, reflecting the social mix of society.
	Meeting this objective is likely to be the result of efforts outside the application of the Local Development Plan. Policy 39 may lead to the conversion of cheaper forms of accommodation to more expensive forms, which would not help in meeting this objective. During the monitoring period (April 1st 2011 and March 31st 2012) no application linked to this policy was approved or refused.
10	Maintain the cultural distinctiveness of communities.
	This Sustainability Objective covers the breadth of aspects that contribute to the unique character and cultural distinctiveness of the National Park.
	Within the context of the Local Development Plan, achievements towards this objective will be twofold. Firstly the Local Development Plan will be able to contribute towards the objective by helping to ensure that people who grew up in the National Park are able to have the opportunity to continue living here once they are adults by sustaining local communities and enabling access to employment (see comments under SA Objective 8).
	Secondly, the Local Development Plan will be able to contribute to the objective by helping to maintain and enhance culturally significant built environment and natural environment features.
	In terms of maintaining listed buildings less than 10% are identified as being at any degree of risk. There seems to be significant potential for the uses of listed buildings to change - 7 listed building permissions for change of use granted between 1 April 2010 and 30 June 2011, 3 permissions granted between August and December 2011, with one further permission for a listed building conversion granted between January 1 <sup>st</sup> and March 31st 2012.
11	The adverse effects of minerals exploitation in the National Park decline from the present level and the potential biodiversity and landscape gains of former minerals sites are realised.
	An extension to Trefigin Quarry, within the National Park, was approved in October 2011. This scheme was approved under the policies of the Joint Unitary Development Plan, in which the Authority committed to maintaining a joint land bank with Pembrokeshire County Council.
	The effect on the Sustainability Objective is negative as the objective looks to decrease minerals exploitation and its associated impacts within the National Park. However, this is not indicative of the effectiveness of the Local Development Plan as the scheme was approved under the Joint Unitary

Objective Number	Sustainability Objective
	Development Plan. New quarries or extensions to existing ones are less likely to occur in the future as the Authority has chosen not to maintain land bank. Additionally, as part of the planning approval for Trefigin Quarry a robust restoration scheme was secured to bring the land back into good condition for agriculture or biodiversity once the site is no longer in use. In the long term this may help to reduce any residual negative impacts on landscape and biodiversity.
12	Reduce the negative impacts of waste.Active waste facilities in the National Park are limited to public amenity sites in Tenby and near St Davids.The percentage of waste reused, recycled or composted across Pembrokeshire was 48.9% in 2010/11, this figure is part of a consistent pattern of increasing levels of reuse, recycling and composting. Incidents of recorded fly-tipping in Pembrokeshire have fallen by 13% since
13	2007, with an 8.5% decrease between 2010 and 2011. Community facilities (including health & social care facilities, social facilities and retail provision) continue to meet the needs of the National Park population.
	Generally speaking community facilities are being retained, and given that the population is believed to be declining at a slow rate, it is reasonable to assume that the provision of an adequate level of facilities has been maintained. However, one planning approval was given for the change of use of conference facilities to holiday accommodation units. The applicant proved that there was no longer a need for the facility proposed and therefore its loss was justified. Further monitoring will be required to assess the effectiveness of the Local Development Plan in this area.
14	<ul> <li>Maintain and enhance biodiversity both within and outside designated sites</li> <li>The State of Wildlife in Pembrokeshire report published in 2011 contains the following key observations: <ul> <li>Otter numbers and sites with threelobed water-crowfoot are increasing.</li> <li>The condition of heathland and coastal cliffs and slopes has improved on selected sites.</li> <li>Southern damselfly, skylark, yellowhammer and starlings are particularly under threat.</li> <li>The condition of grassland and hedgebanks are generally declining in the wider environment.</li> <li>The status of dormice and marsh fritillaries is unclear and further research is required.</li> </ul> </li> <li>These observations suggest that while there are success stories and areas of optimism, the condition of biodiversity in the area is cause for concern. The</li> </ul>
	observations regarding grassland and and hedgebanks is particularly relevant as these habitats comprise over half of the National Park area. Hedgebank decline is linked to landuse change, nutrient enrichment, chemical sprays, over-intensive management, and invasive non-native species. Grassland decline is associated with intensification and changes in grazing management. On a more positive note there is reason to believe that the

Objective Number	Sustainability Objective				
	long term decline of habitats associated with arable farming has been arrested and in recent years improvements have been seen.				
	These observations cover the whole of Pembrokeshire, and it is possible that the situation in the National Park is better, due to the significant land holdings of the National Trust and Ministry of Defence.				
	Within the scope of the Local Development Plan effects to biodiversity occur as the result of the loss of connectivity between habitats e.g. loss of hedgerows, or through the outright loss of habitats due to development pressure. All planning applications are tested for accordance with Local Development Plan Policy 11 'Protection of Biodiversity', between April 1st 2011 and March 31st 2012. No developments have received planning approval that were not compatible with this policy. Additionally, at least 4 developments have been approved that have included biodiversity enhancements beyond any mitigation required as part of planning conditions, demonstrating that the Local Development Plan is making a positive contribution to the SA Objective.				
15	Promote sustainable use of, and maintain and enhance the quality of, inland and coastal waters.				
	Consultation responses from Dwr Cymru during the production of the Local Development Plan suggest that there are no concerns regarding the availability of water resources for existing or planned demand. There is concern in that much of the sewerage infrastructure in the National Park is at or near capacity. Further information on this should come forward when the report on the deliverability of sites is prepared for the Authority.				
	There are 12 blue flag beaches in the National Park in 2012 (one less than 2011), and a further 15 (13 in 2011) green coast award winning beaches (covering more remote, rural beaches).				
	Supporting data for the Western Wales River Basin Management Plan <sup>29</sup> identifies 31 km of river and stream stretches in the National Park to be of a 'Good' overall status, 105.5 km to be of 'Moderate' overall status, and 8 km (the Nyfer river between Nant Duad and the coast, and the Ritec river (also outside the National Park)) to be of 'Poor' overall status. 0.12 km <sup>2</sup> of lake in the National Park is identified as of 'Good' overall quality (Rosebush reservoir) and 0.34 km <sup>2</sup> as of 'Moderate' overall quality (Bosherston Lily Ponds). This data is expected to be updated in December 2012 and will be included in the third annual monitoring report.				

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<sup>&</sup>lt;sup>29</sup> Environment Agency, <u>http://www.environment-agency.gov.uk/research/planning/125095.aspx</u> Pembrokeshire Coast National Park Local Development Plan

Appendix 1 Supplementary Planning Guidance
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	Title	Status	
1.	Building Extensions	WITHDRAWN - Adopted June 2011 Withdrawn in light of evidence regarding implementing this element of Policy 29. See analysis at paragraph 2.19 on page 17 of the main report.	
2.	Loss of Hotels	Adopted June 2011	
3.	Planning Obligations	Adopted June 2011	
4.	Sustainable Design	Adopted June 2011	
5.	Landscape	Adopted June 2011	
6.	Safeguarding Mineral Zones	Adopted June 2011	
7.	Coal Works – Instability	Adopted June 2011	
8.	Parking	Adopted June 2011	
9.	Archaeology	Adopted June 2011	
10.	Affordable Housing	Adopted March 2011. Review in light of the County Council's housing allocations policy and the Welsh Local Government's research on mortgage lending. Both awaited	
11.	Validation + Interim Statement	WITHDRAWN - Adopted October 2009/Last update October 2011. Withdrawn due to the publication of Welsh Government advice on validation in 2012.	
12.	Conservation Area Statements	Adopted October 2011	
13.	Regionally Important Geodiversity Sites	Adopted October 2011	
14.	Renewable Energy	Adopted October 2011	
15.	Renewable Energy Addendum (dealing with Solar Arrays)	Adopted June 2012	
16.	Shopfront Design	Adopted October 2012	
17.	Low Impact Development Making a Positive Contribution	Adopted May 2006. Requires review. Awaiting Welsh Government Practice Guidance which is due in October 2012	

	Title	Status
18.	Recreational Activities	Consultation closing October 2012
19.	Siting and design of new farm buildings	Adopted June 2012
20.	Accessibility (advice on how proposals need to consider the availability of public transport)	Consultation closing October 2012

Website link: Pembrokeshire Coast National Park - SPG

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# Appendix 2 Site Specific Monitoring

# Table 1 Allocations of Employment/Mixed Use Sites

Location/			Monitoring	
Proposals Map ID	Site Name	Proposed Use		
Broad Haven MA776	Land at Broad Haven north east of Marine Road	Mixed (Residential, Workshops & Community Facility)	Not implemented. Site constraints to be assessed as part of study being commissioned by the National Park Authority in September 2012 for completion in February 2013.	
Manorbier Station MA895	Land part of Buttylands, Manorbier Station	Mixed (Residential/ Education)	Not implemented. Site constraints to be assessed as part of study being commissioned by National Park Authority in September 2012 for completion in February 2013. Land owners have employed agent to investigate submitting a planning application for the residential development element of the site.	
Newport MA232	Land adjacent to the Business Park, Feidr Pen y Bont	Mixed (Live/Work Units)	Not implemented. Planning permission granted in May 2009 for a new factory unit on proportion of this land.	
Saundersfoot MA777	Rear of Cambrian Hotel, Saundersfoot	Mixed (Residential, Retail & A3 Pub)	Renewal of applications received for redevelopment of hotel site. Not yet determined.	
St David's EA748	South of St Davids Assemblies	Employment B1, B8, Local Waste Management Facility	Not implemented.	
St David's MA746	Between Glasfryn Road and Millard Park, St Davids	Mixed (Live/Work Units)	Not implemented.	
St Ishmael's MA733	Adjacent to School, St Ishmaels	Mixed (Residential/ Education)	Not implemented. Site constraints to be assessed as part of study being commissioned by NPA in September 2012 for completion in February 2013.	
Tenby MA706	Upper Park Road, Tenby	Mixed (Residential & Retail)	This allocation was granted permission in part under NP/11/065 – 29 <sup>th</sup> July 2011. The permission relates to part of the allocation site and an additional area. The permission is for demolition, the	

Location/			Monitoring
Proposals Map ID	Site Name	Proposed Use	
			construction of 5 commercial units with 14 residential units (12 affordable). The permission is linked to permissions also granted on MA707. A start on site is anticipated in September 2012.
			3 permissions granted 29 <sup>th</sup> July 2011. <sup>30</sup> Includes 39 apartments, 68 bed hotel, 3 commercial units, replacement cinema, self catering hotel suites and 9 dwellings. Viability testing for the delivery of affordable housing and planning obligations was carried in conjunction with NP/11/65. The expectation of 60% affordable housing was not realized for two principal reasons:
			- The relatively high existing-use value.
Tenby MA707	White Lion St/Deer Park, Tenby	Mixed (Residential, Retail, Hotel and Cinema)	- The high density of the development. High density development generally delivers lower residual values than lower densities.
Tenby MA710	Sergeants Lane, Tenby	Mixed (Residential, Workshops & Retail)	Not implemented and no pre-application discussions have taken place.

### **Table 2 Allocations of Housing Sites**

	Proposals		Monitoring	
Location	Map ID	Site Name		
Broad Haven	HA734	South of Driftwood Close	Not implemented. Site constraints to be assessed as part of study being commissioned by the National Park Authority in September 2012 for completion in February 2013.	
Crymych	HA750	Depot Site	Pembrokeshire County Council, as landowners, put site up for auction in January 2012 but failed to sell. Several enquiries since have been for alternative uses of the site, but no pre-application enquiries to date.	

<sup>30</sup> NP/11/064, NP/11/066 and NP/11/68

	Proposals		Monitoring	
Location	Map ID	Site Name		
Dale	HA382	Castle Way	Not implemented. Site constraints to be assessed as part of study being commissioned by the National Park Authority in September 2012 for completion in February 2013.	
Dinas Cross	HA387	Opposite Bay View Terrace	Not implemented. Site constraints to be assessed as part of study being commissioned by National Park Authority in September 2012 for completion in February 2013.	
Herbrandston	HA732	East of Herbrandston Hall	Not implemented. Site constraints to be assessed as part of study being commissioned by National Park Authority in September 2012 for completion in February 2013.	
Jameston	HA436	North of Landway Farm	Reserved matters application submitted July 2011 NP/11/273 (5 units plus 1 affordable). Plots for sale but none implemented to date.	
Jameston	HA730	Opposite Bush Terrace	Not implemented. Site constraints to be assessed as part of study being commissioned by National Park Authority in September 2012 for completion in February 2013.	
Jameston	HA821	Green Grove	Not implemented. Site constraints to be assessed as part of study being commissioned by National Park Authority in September 2012 for completion in February 2013.	
Lawrenny	HA559	Adjacent Home Farm	A design competition for an eco- village on this site was won by Tom Russell Architects in 2008. No pre-application discussions have taken place.	
Manorbier Station	HA848	Field opp Manorbier VC School	Not implemented. Site constraints to be assessed as part of study being commissioned by National Park Authority in September 2012 for completion in February 2013.	
New Hedges	HA813	Rear of Cross Park	Pre application discussions currently taking place regarding access to the site with the intention of submitting an outline application.	
Newport	HA825	North of Feidr Eglwys	Results of archaeological investigations have not revealed constraints to development. Landowner has indicated	

	Proposals		Monitoring	
Location	Map ID	Site Name		
			intentions of making a planning application with lower number of affordable housing units but no application made, to date.	
Solva	HA384	Adjacent to Bro Dawel	Not implemented. Site constraints to be assessed as part of study being commissioned by National Park Authority in September 2012 for completion in February 2013.	
Solva	HA792	Bank House, Whitchurch Lane	Not implemented. Site constraints to be assessed as part of study being commissioned by National Park Authority in September 2012 for completion in February 2013.	
St David's	HA385	North of Twr-y- Felin	The site continues to be implemented under the original permission.	
St David's	HA737	St Davids West Glasfryn Road	Not implemented. Site constraints to be assessed as part of study being commissioned by National Park Authority in September 2012 for completion in February 2013.	
St David's	HA789	Adj Ysgol Bro Dewi, Nun Street	Not implemented.	
Tenby	HA377	Brynhir	Not implemented. Site constraints to be assessed as part of study being commissioned by National Park Authority in September 2012 for completion in February 2013.	
Tenby	HA723	former cottage Hospital Site	Site sold by Pembrokeshire County Council to private landowner in Spring 2012. No discussions have taken place on this site since the sale.	
Tenby	HA724	Rectory Car Park	Not implemented. Site constraints to be assessed as part of study being commissioned by National Park Authority in September 2012 for completion in February 2013.	
Tenby	HA727	West of Narberth Road	Not implemented. Site constraints to be assessed as part of study being commissioned by National Park Authority in September 2012 for completion in February 2013.	

	Proposals		Monitoring
Location	Map ID	Site Name	
Tenby	HA752	Butts Field Car park, Tenby	Not implemented. Site constraints to be assessed as part of study being commissioned by National Park Authority in September 2012 for completion in February 2013.
Tenby	HA760	Reservoir Site, Tenby	Not implemented. Site constraints to be assessed as part of study being commissioned by National Park Authority in September 2012 for completion in February 2013.
Trefin	HA738	North of Heol Crwys	Not implemented.

# **Table 3 Community Facilities**

Site Ref	Site Name & Location	Use	Monitoring
CP829	Land at Saundersfoot Railway Station, Pentlepoir	Car park	Some pre application discussions have taken place.
CP828	Manorbier Station	Car park	No pre– application discussions have taken place.

# Table 4 Road & Cycle Schemes

Scheme Number	Road/Cycle Schemes	Monitoring
RI1	New House Bridge Improvement A4075	Not implemented. No progress to date
RI2	Shared Use Path south of Carew Castle	Actively working to achieve a satisfactory design which will involve a displacement of the carriageway to the east to create sufficient space for the path within highway limits on the west side. Issues relating to a tree, bats, drainage, road capacity, crossings and potential land encroachment on the east side of the road are being considered. Discussions have taken place with Pembrokeshire Coast National Park Authority's Building Project's Officer regarding visibility from the Castle Car Park access.
RI3	St Petrox Bends Improvement	Not implemented. Possibility of piecemeal improvements using road safety funding. No progress to date.
RI4	Fan Road/B4316 Junction Improvement, Saundersfoot	Not implemented.
RI5	Gumfreston to Tenby Phase 3	Funding available but tidal modelling by consultant required as road subject to inundation. Consideration being given to providing advance automatic flood warning signs in place of complex major improvement.
RI6	Glasfryn Lane, St Davids	Not implemented. Pembrokeshire County Council has aspirations for the road to be widened for traffic management purposes in the City but has advised that it expects the works to be funded through the development of the land allocated along the road for housing and employment purposes. Topographical surveys complete and process of commissioning environmental scoping studies underway. No programme set as yet for construction.

Scheme Number	Road/Cycle Schemes	Monitoring
RI7	A40 Canaston Bridge	Scheme completed and road opened on 16 <sup>th</sup> March 2011.

# Appendix 3 Planning Obligations

Planning Ref	Location	Proposal	Date signed by all parties	Clause description	Financial sum agreed	Payment received date	Spend date	Notes
NP/04/333 & NP/03/455	Land on north east side of The Incline, The Ridgeway, Saundersfoot	Residential development	27.04.05	Transportation	£10,000.00	18.04.05	various dates 2006/2007	Towards cost of the Council carrying out traffic calming roadworks and maintaining the works in its capacity of Highway Authority. Total spend £12931.63 - S Benger confirmed works complete - File closed.
NP/04/616	Rhodewood House, Saundersfoot	Pay Council upon commencement of the development	03.06.05	Contribution towards Affordable Housing within the community of Saundersfoot.	£100,000.00	16.08.06	09.07.09	Payable towards the provision of affordable housing within the community of Saundersfoot - Pembrokeshire Housing have purchased No 63 Vineyard Vale, S/foot.
NP/05/570 & NP/03/225	South Hook LNG		05.04.06	Nature conservation - see agreement.	N/A	N/A	N/A	
NP/06/167	Land at Glanrhyd House, Glanrhyd	Erection of 4 dwellings, access road and private sewage works	26.06.07	Sale of land to RSL - 1 unit provided for rent or shared ownership	N/A	N/A	N/A	See agreement
NP/06/518	Land to rear of Maescynon,	Residential development	27.06.07	One Unit of Affordable housing	N/A	N/A	N/A	At owners own cost

Planning Ref	Location	Proposal	Date signed by all parties	Clause description	Financial sum agreed	Payment received date	Spend date	Notes
	Crosswell							
NP/06/537	Harbour Boatyard, Saundersfoot	Residential development (12 Units)	17.12.07	Two units of Affordable Housing	N/A	N/A	N/A	At owners own cost
NP/07/344	Sir Benfro Hotel, Herbrandston	Residential development (28 units)	21.04.08	Affordable housing - 6 units	N/A	N/A	N/A	At owners own cost
	Terbrandston			Transportation	£45,000.00			Payable in 3 instalments of £15000.00 on completion of the sale of the 1st property, 2nd property and final payment of sale of the 3rd property.
NP/07/402	Development at Landway Farm, Cobbs Lane, Jameston	Residential development - 6 units	28.07.08	Affordable housing - 1 unit	N/A	N/A	N/A	At owners own cost
NP/06/106	Land at Parrog Road and The Pottery, Newport	Residential development (6 Units)	26.01.09	1 affordable housing unit for sale and 1 affordable housing unit for let	N/A	N/A	N/A	
NP/06/306	Heywood Lodge Hotel, Heywood Lane, Tenby	Residential Development (5 Units)	30.03.09	1 x Affordable Housing unit	N/A	N/A	N/A	Determined by Appeal 23.04.07

Planning Ref	Location	Proposal	Date signed by all parties	Clause description	Financial sum agreed	Payment received date	Spend date	Notes
NP/07/677	Teggars Brewery, Brewery Terrace, Saundersfoot	Redevelopment of site (Retail, Residential & Commercial)	05.05.09	Transportation works - improvements to main road frontage but not restricted to traffic calming, 20 mph zone, pedestrian crossings, wider pavements, improved signage along enhanced pedestrian access to car parking areas.	£10,000.00	17.06.11		Contribution due within 28 days of commencement of development -Contribution includes interest for late payment.
NP/06/623	The Jalna Hotel, Stammers Road, Saundersfoot	Residential development (conversion to 9 units)	12.05.09	2 x Affordable Housing units	N/A	N/A	N/A	
NP/09/488/DG	Land at West Street, Newport	Residential Development (10 units)	23.07.10	Affordable Housing units x 4	N/A	N/A	N/A	When complete development will be known as 'Will Phillips Close.'
NP/09/064	Development at Battery Lane, South Beach, Tenby	Removal of Condition 12 of NP/08/120 to allow full residential use Fountains Café, Battery Road, Tenby	28.07.10	Affordable Housing units x 5	N/A	N/A	N/A	

Planning Ref	Location	Proposal	Date signed by all parties	Clause description	Financial sum agreed	Payment received date	Spend date	Notes
NP/10/5/11	Blockett Farm, Little Haven	6 dwellings	21.11.11	Transportation - provision of passing places in the locality	£12,500.00			Payable upon 4 dwellings occupied.
				Community	£1,122.00			
				Waste management	£540.00			
				Public open space	£5,691.36			
				Affordable housing	3 units	N/A		Sell to RSL
	Bank Farm, Trefin	Residential development (3 dwellings) and new access from north-east.	13.02.12	Legal fee	£500.00	20.02.12	N/A	Banked 20.02.12 - Audit number 008142
				Transportation works contribution - provision of public transport cycle and walking infrastructure	£7,500.00			Total amount £10906.68 payable upon the date the 2nd dwelling is occupied.
				Libraries/community	£561.00			
				Public open space	£2,845.68			
				Affordable housing	1 Unit	N/A	N/A	To be sold on the open market.
NP/11/064	Land at Clifton Rock, Greenhill Road, Tenby	Demolish existing building & erection of 9 dwellings	29.07.11	Legal fee	£1,500.00	?	N/A	One S106 agreement for the three development/consents
NP/11/065	Delphi Apartments, South Parade, Tenby	Demolish existing building & construct 5 commercial units with 14 residential units		Educational youth and lifeling learning facilities	£15,320.00			Payable in two instalments of £22,360.00 upon date 30 & 40 dwellings occupied

Planning Ref	Location	Proposal	Date signed by all parties	Clause description	Financial sum agreed	Payment received date	Spend date	Notes
NP/11/068	Former Royal Gatehouse Hotel, White Lion Street, Tenby	Construct 39 apartments, 68 bed hotel, 3 commercial units & replacement cinema		Public open space and recreational facilities to by provided by Tenby Town Council at Jubilee Gardens, Tenby.	£29,400.00			
				Affordable housing	12 units	N/A	N/A	12 flats - To be sold to RSL
NP/12/0194	44 Bryn Road, St Davids, Haverfordwest	Subdivision to create one additional dwelling		Affordable housing	£14,056.00			If the money isn't spent within 3 years in the local area, the money should be made available to spend in the remainder Community Council and adjacent Community Council area if outside the National Park (excluding the main towns of the County). If not spent within 5 years return to applicant. This has been agreed via condition and not S106.

Planning Ref	Location	Proposal	Date signed by all parties	Clause description	Financial sum agreed	Payment received date	Spend date	Notes
NP/12/0180	Prospect House, 60 Nun Street, St Davids, Haverfordwest	Demolition of garage & construction of dwelling, replacement garage, with holiday/guest suite above and renovation of existing Bothy and attached lean to.		Affordable housing	£6,710.00			If the money isn't spent within 3 years in the local area, the money should be made available to spend in the remainder Community Council and adjacent Community Council area if outside the National Park (excluding the main towns of the County). If not spent within 5 years return to applicant. This has been agreed via condition and not S106.