## Application Ref: NP/17/0283/FUL

Case Officer Caroline Bowen

ApplicantMr S Stalbow, Pembrokeshire Housing AssociationAgentMr T Hopkins, Trevor Hopkins Associates LtdProposalProposed erection of 23 affordable homes with

associated access, parking, landscaping & engineering

works

**Site Location** Land at Station Road, Manorbier, Tenby,

Pembrokeshire, SA70 7SN

**Grid Ref** SS06749895

Date Valid 12-Jan-2018 Target Date 06-Jun-2018

## **Current Proposal**

Full planning permission is sought for the construction of 23 affordable dwellings, comprising:

- One three-bedroomed bungalow,
- Four two-bedroomed bungalows,
- Eight two-bedroomed houses,
- Two three-bedroomed houses, and
- Eight one-bedroomed flats (set out in two blocks).

Members are requested to refresh their memories on the planning considerations and refer to the two officer reports to Development Management Committee meetings of 14 March and 25 April 2018. The reports are not repeated here.

At the meeting of 25 April 2018 members were minded to refuse the application against officer recommendation and as the Director of Planning is of the view that the decision would clearly be contrary to adopted planning policy the 'cooling off' period was invoked and the application is subject to a further report and consideration prior to final determination.

### Members' consideration of the proposal to date

14 March 2018 Development Management Committee meeting

26 March 2018 Members site visit

25 April 2018 Development Management Committee meeting

### **Key material planning considerations**

The following points are relevant to the reconsideration of this application.

The planning system is "plan-led".

Planning applications must be determined in accordance with the Local Development plan unless material (i.e. relevant) considerations indicate otherwise.

Accordingly, the Pembrokeshire Coast National Park Local Development Plan (LDP) has been collectively adopted by the Authority.

Prior to adoption the LDP was scrutinised at an Examination in Public by an independent Inspector.

The Inspector fully considered the housing sites allocated in the LDP including this site and came to a balanced decision that its inclusion in the local development plan is sound

The Inspector's Report on the draft LDP stated:

At Manorbier Station two sites with a total of 34 units are proposed, which would represent a significant increase in the size of this modest settlement, but not of a scale that would be likely to lead to any change in the current retail facilities in the settlement, which amount to a garden centre and a seasonal shop on a caravan site. There would thus be an increased need to travel to obtain basic groceries, the nearest available source for which is the shop in Jameston\* and the distance is such that most of these journeys would be likely to be made by private car.

...Nevertheless, the sites at Manorbier Station seem to me to have much to commend them in terms of public transport accessibility and in their potential to be integrated into the sensitive landscape. On this latter point, I see no particular value in the retention of the bulk of the existing, somewhat neglected, woodland on HA848 since any trees of significance could be incorporated into a well designed housing layout...

...I accept that there would be an increase in traffic along Station Road, and that the footway provision along this road is incomplete. However, vehicle speeds are necessarily low and are constrained by highway alignment and features. The junction of Station Road with the A4139 does not appear to be deficient to any significant extent and I am therefore satisfied that highway safety would not be compromised.

...The assessment of the merits of these sites thus turns on the need to satisfy the established requirement for affordable housing whilst balancing the primary purposes of the designation of the NP. It is my judgement that a modest adverse impact on transport sustainability is outweighed by the benefits to the social well-being of the area arising from improved housing opportunities for local people and that this can be achieved without adverse landscape impacts. I therefore recommend no change to these allocations.

[\*currently ceased trading and recently sold]

Members will also be aware that during their recent consideration of the revision of the LDP, they approved the retention of this housing allocation site in the revised LDP which was unanimously agreed to be put on deposit.

#### Amenities and Facilities at Manorbier Station

The site visit enabled members to view and take into account the current facilities which are available to the community. Within reasonable walking distance of the site these include:

- A primary school with capacity
- A garden centre with tea rooms open to the public 9am -7pm
- A Baptist church
- A Gospel church hall used for community events
- A campsite with a clubhouse open to the public and a fish and chip shop open to the public 4pm - 9pm weekdays 12 noon - 9pm Saturdays

- A railway station a stop on the Pembroke Dock to Swansea line. Arriva
  Trains operate on this line, Trains run in both directions on an approximately
  two hourly service and the LDP (policy 48 allocates the railway sidings for a
  community car park which would add to this service at present there is
  limited roadside parking).
- An accessible bus stop with bus shelter
- A post box
- Broadband with good speed

The adopted LDP states that Manorbier Station is an identified Rural Centre, listed in policy 6 and the land use priorities within these Centres will be to aim to meet the housing, in particular local affordable housing needs; to encourage small scale employment developments and to protect and enhance the Centre's range of facilities.

To help sustain rural communities the LDP identified these Rural Centres which have at least 3 facilities normally found in a small village. Manorbier Station currently has 3 of these facilities namely - letter box, primary school, community hall within its boundary. A place of worship (Baptist church adjoining the rural centre boundary) together with the other amenities listed above are in proximity.

#### Conclusion

At the DM committee meeting of 25 April 2018 members were minded to refuse this planning application on the following grounds:

- Not related to a settlement
- Over-development
- Highway safety traffic congestion on a corner plot
- Inappropriate mix of affordable/market housing.

Officers are of the view that the site is laid out in an efficient way which makes best use of the land and provides sufficient amenity for new and existing residents (see officers previous reports for details).

The Highway Authority has no objections, in principle, to the development and makes no reference to the location - adjacent to a corner being an issue for road safety. There is an existing 20 mph speed limit with humps adjacent to the site for the purposes of slowing vehicles within the vicinity of the primary school. Highways concerns can be dealt with by planning conditions.

Members did not amplify the justification or provide evidence for the statement that the mix of housing is inappropriate. Planning evidence to date highlights the need for affordable housing in the Park and the fact that there is no need for further market housing. The development of the site for 100% affordable housing wholly meets the LDP strategy.

Members are advised that there have been no substantive changes to the material planning issues since the Inspector's consideration of this site at the LDP examination in public. It is the Authority's adopted policy that this site is identified and suitable for housing.

## Recommendation

The application be delegated to the Chief Executive (National Park Officer) / Director of Park Direction and Planning / Team Leader Development Management to grant planning permission subject to the following;

The interested person(s) first entering into a satisfactory Section 106 Legal Agreement or Agreements to include the following necessary planning obligations:

• To procure that no less than 50% of the dwellings built on the site pursuant to the planning permission are built, and thereafter retained, as affordable housing. If the Section 106 legal agreement is not completed within 3 months of the foregoing resolution then delegated power be given to the Chief Executive (National Park Officer) / Director of Park Direction and Planning / Team Leader Development Management to exercise discretion to refuse the application on the grounds of noncompliance with Policies 45, 52 and 53 of the Local Development Plan.

And subject to the following conditions:

## **Conditions/Reasons**

1. The development shall begin not later than five years from the date of this decision.

**Reason:** Required to be imposed pursuant to Section 91 (1) of the Town and Country Planning Act 1990 (as amended).

2. The development shall be carried out in accordance with the following approved plans and documents:

P2-BP-1262 A Block Plan, P2-BP-1262 A Foul Disposal Options & Location Plan, THS-1262 C1 Topographical Survey, THS-1262 C2 Topographical Survey, P2-4&5-1262 A 01 Plots 4 & 5 Floor Plans, Elevations & 3D View, P2-6&7-1262 A 01 Plots 6&7 Floor plans, Elevations & 3D view, P2-1-1262 A 01 Plot 1 Floor plans, elevations & 3D view, P2-2&3-1262 A 01 Plots 2 & 3 floor plans, elevations & 3D view, P2-8&9-1262 A 01 Plots 8&9 floor plans, elevations & 3D view, P2-10&11-1262 A 01 Plots 10&11 floor plans, elevations & 3D view, P2-12&13-1262 A 01 Plots 12 & 13 floor plans, elevations & 3D view, P-14&15-1262 A 01 Plots 14 & 15 floor plans, elevations & 3D view, P-16to19-1262 A 01 Units 16-19 Elevations, floor plans, roof plan & 3D view, P2-20to23-1262 A 01 Units 20-23 elevations, floor plans, roof plan & 3D view, Drainage Strategy Report, Design & Access Statement, Extended Phase 1 Survey all received on 12 January 2018.

**Reason:** In order to be clear on the approved scheme of development in the interests of protecting visual amenity and the special qualities of the National Park. Policy: Local Development Plan – Policies 1 (National Park Purposes and Duty), 8 (Special Qualities), 15 (Conservation of the Pembrokeshire Coast National Park) and 29 (Sustainable Design).

- 3. No development shall commence, including any works of demolition, until a Construction Method Statement has been submitted to, and approved in writing by, the local planning authority. The approved statement shall be adhered to throughout the construction period. The statement shall provide for:
  - i) the parking of vehicles of site operatives and visitors;
  - ii) loading and unloading of plant and materials;

- iii) storage of plant and materials used in constructing the development;
- iv) the erection and maintenance of security hoarding including decorative displays and facilities for public viewing, where appropriate;
- v) wheel washing facilities;
- vi) measures to control the emission of dust and dirt during demolition and construction; and
- vii) a scheme for recycling/disposing of waste resulting from demolition and construction works.

**Reason:** To reduce the likelihood of obstruction of the highway, danger to road users, to conserve public health and local amenity, to ensure satisfactory standard of sustainable development and in order to ensure a proper standard of development and appearance in the interests of conserving the amenities and special qualities of the area. Policy: Local Development Plan – Policies 1 (National Park Purposes and Duty), 8 (Special Qualities), 15 (Conservation of the Pembrokeshire Coast National Park), 25 (Recycled, Secondary and Waste Materials), 29 (Sustainable Design), 30 (Amenity), 31 (Minimising Waste) and 53 (Impacts of Traffic).

- 4. No development shall commence until a drainage scheme for the site has been submitted to and approved in writing by the Local Planning Authority. The scheme shall provide for the disposal of foul, surface and land water, and include an assessment of the potential to dispose of surface and land water by sustainable means. Thereafter, the scheme shall be implemented in accordance with the approved details prior to the occupation of the development and no further foul water, surface water and land drainage shall be allowed to connect directly or indirectly with the public sewerage system. Reason: To prevent hydraulic overloading of the public sewerage system, to protect the health and safety of existing residents and ensure no pollution of or detriment to the environment. Local Development Plan Policy 32 Surface Water Drainage.
- 5. A construction phase traffic management plan will be agreed in writing with the Local Planning Authority including details of maximum vehicle sizes and numbers and routes to be used, along with times at which deliveries will occur to avoid conflict with peak activities and any measures required to maintain road safety. Prior to commencement of the development, the details agreed under this plan shall be fully implemented and kept in place for the duration of the construction works.

**Reason:** To ensure adequate and safe access is achieved during the construction period. Local Development Plan Policy 53 - Impacts of Traffic.

- 6. The parking and turning area as shown on the submitted drawings shall be completed before the development is brought into use and thereafter shall be used for no purpose other than parking and turning.
  - **Reason:** To reduce the likelihood of obstruction of the highway or danger to road users. Local Development Plan, Policy 53 Impacts of Traffic.
- 7. No development, demolition or site clearance shall take place until there has been submitted to and approved in writing by the local planning authority a scheme relating to the immediate landscape. The approved scheme shall include the following details:

## Initial tree, hedge and hedgebank Information including:

- Tree Survey in accordance with Paragraph 4.4.2.5 of BS5837:2012
- Identification of trees or groups of trees to be retained
- Identification of hedgebanks to be retained
- Identification of hedges to be retained
- Identification of trees whose canopies overhang the site

# Proposed site specific tree, hedge and hedgebank work

- Identification of trees to be removed
- Identification of hedgebanks (including any sections) to be removed
- Identification of hedges (including any sections) to be removed
- Identification of trees proposed for pruning
- Identification of hedges and hedgebanks proposed for management

## Tree, Hedge and Hedgebank Protection:

- Provision of a Scale Tree Protection Plan
- Root Protection Areas (RPA) identified on scale plan
- Areas of existing landscaping protected from construction
- Any existing hedges and hedgebanks protected from construction
- Construction Exclusion Zone (CEZ) identified on scale plan
- Justification of any identified RPA offsets
- Justification of any identified CEZ offsets

## <u>Arboricultural Method Statement (AMS) – including details of:</u>

- Any proposed alterations to existing ground levels within RPA of retained trees identified and methodology provided
- Any proposed excavations within the RPA of retained trees (i.e. soakaways)
- Any works to existing features within the RPA of retained trees.
- Implementation of any geotextile materials within RPA of retained trees including cross sections and clarification of suitability to proposed use
- Any foundation design within RPA of any retained trees including: Implementation method of any proposed hard surfaces (i.e. parking areas), and implementation method of any proposed surfaced access routes (including vehicle & pedestrian)

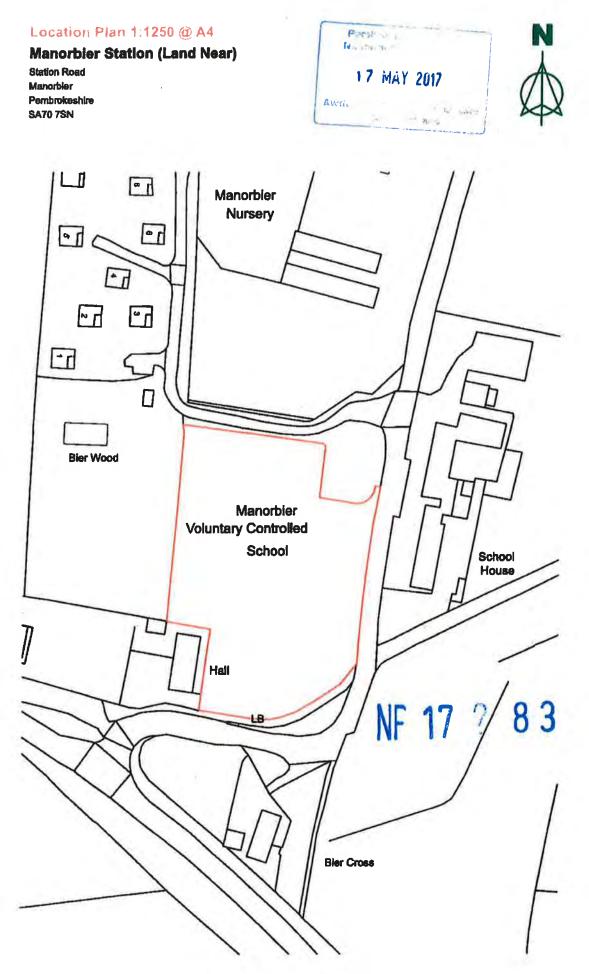
## Proposed landscaping details including:

- Clarification of planting / landscaping proposals
- Scale plan on proposed site layout showing precise site specific locations
- Schedules of plants (trees and hedges)
- Plant species
- Plant supply sizes
- Proposed numbers of each proposed species
- Hedge planting density and method (e.g. double staggered)
- Implementation programme / timescale / phasing of planting
- Management and replacement of failures details

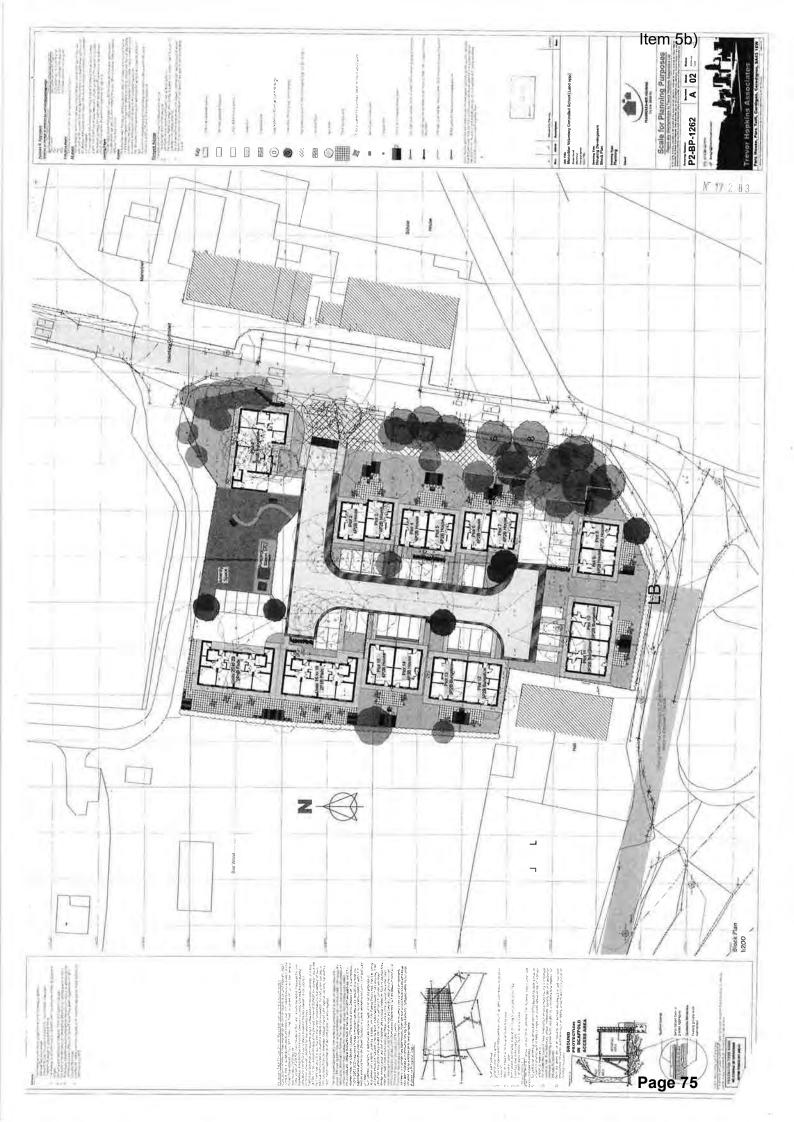
**Reason:** In the interests of maintaining a suitable scheme of landscaping to protect the visual amenity of the area, to maintain the special qualities of the landscape and habitats through the protection, creation and enhancement of links between sites and their protection for amenity, landscape and biodiversity value. Policy: Local Development Plan - Policies 1 (National Park Purposes

- and Duty), 8 (Special Qualities), 11 (Protection of Biodiversity), 15 (Conservation of the Pembrokeshire Coast National Park), 30 (Amenity).
- 8. Before development commences details of external illumination, including measures to control light spillage, shall be submitted to the National Park Authority for approval, in writing. Development shall be carried out and maintained in accordance with the approved details.
  - **Reason:** To ensure that animal and plant species which within the terms of the Conservation (Habitats 2c) Regulations 1994 are effectively protected and the Local Development Plan Policy 11 Protection of Biodiversity.
- 9. Notwithstanding the provisions of Article 3 of The Town and Country Planning (General Permitted Development) Order 1995, (relating to extensions to, and changes to the external appearance of, the dwelling and to development or the siting of a caravan within the curtilage of the dwellinghouse), no development of Parts I, 2, 6 and 40 of Schedule 2 to that Order (or any Order revoking or re-enacting that Order) shall be carried out without specific planning permission being obtained.
  - **Reason:** To preserve the character of the area. Local Development Plan Policy 1 National Park Purposes and Duty, 8 Special Qualities, 15 Conservation of the Pembrokeshire Coast National Park and 30 Amenity.
- 10. Notwithstanding the provisions of Article 3 of The Town and Country Planning (General Permitted Development) Order 1995, (or any Order revoking or reenacting that Order) any electricity or telephone supplies to the site shall be by underground cables.

**Reason:** To preserve the character of the area. Local Development Plan - Policies 1 - National Park Purposes and Duty and 15 - Conservation of the Pembrokeshire Coast National Park.



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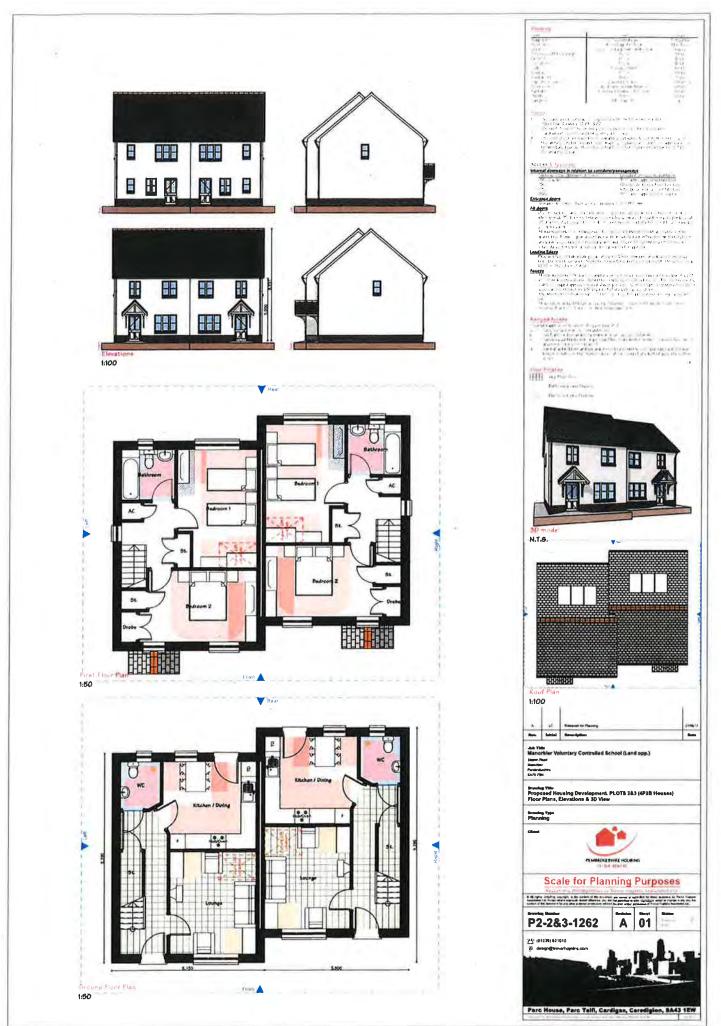


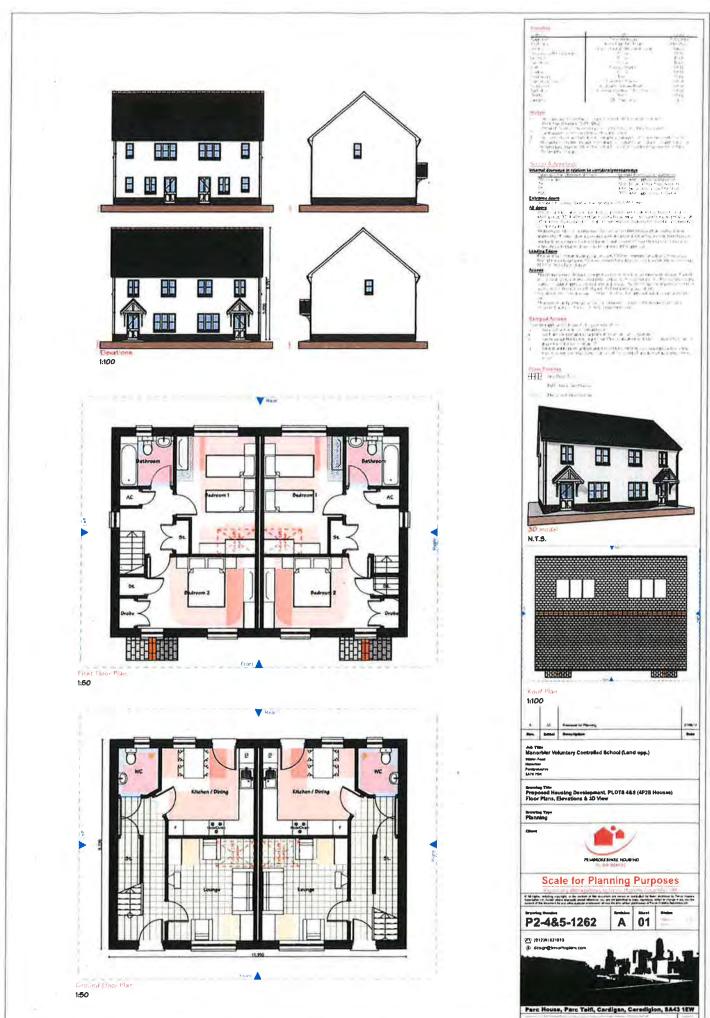


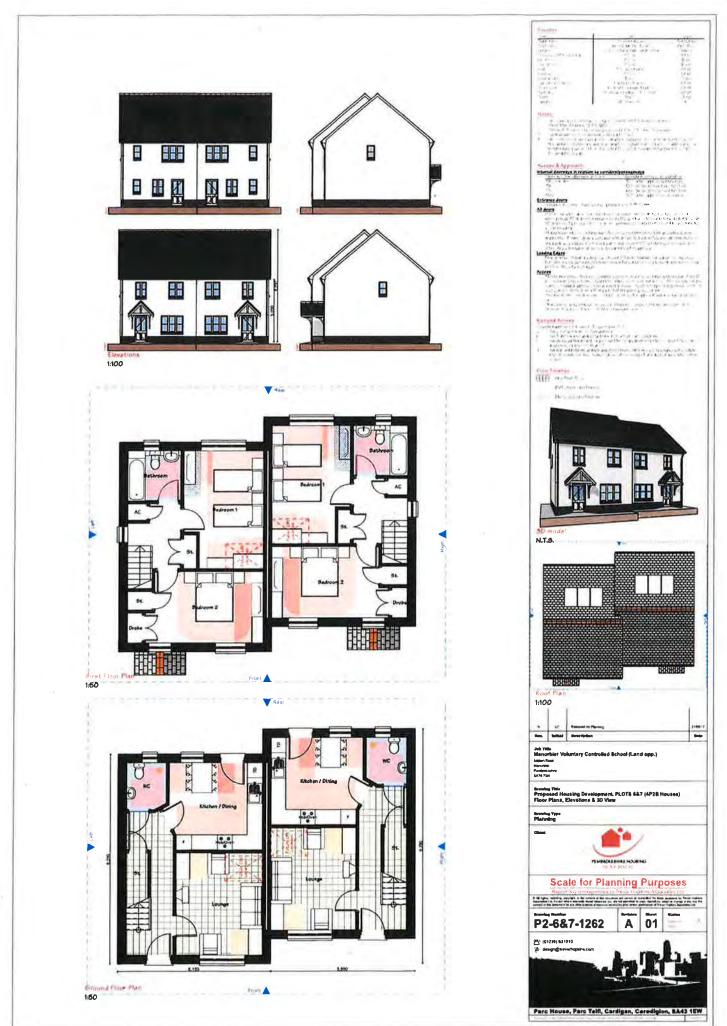
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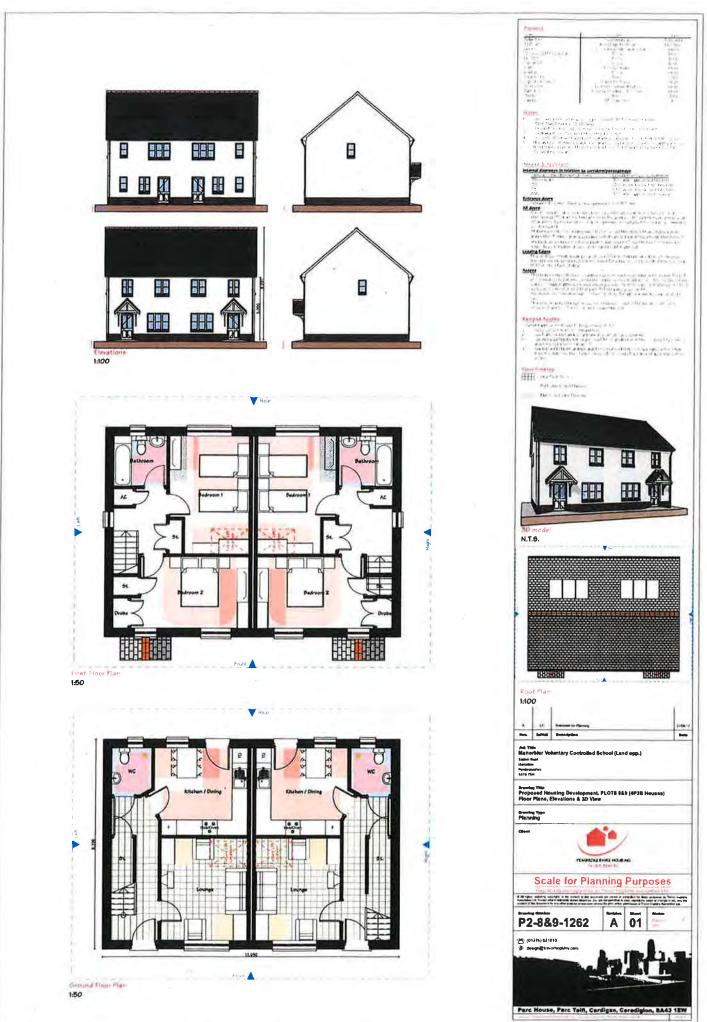


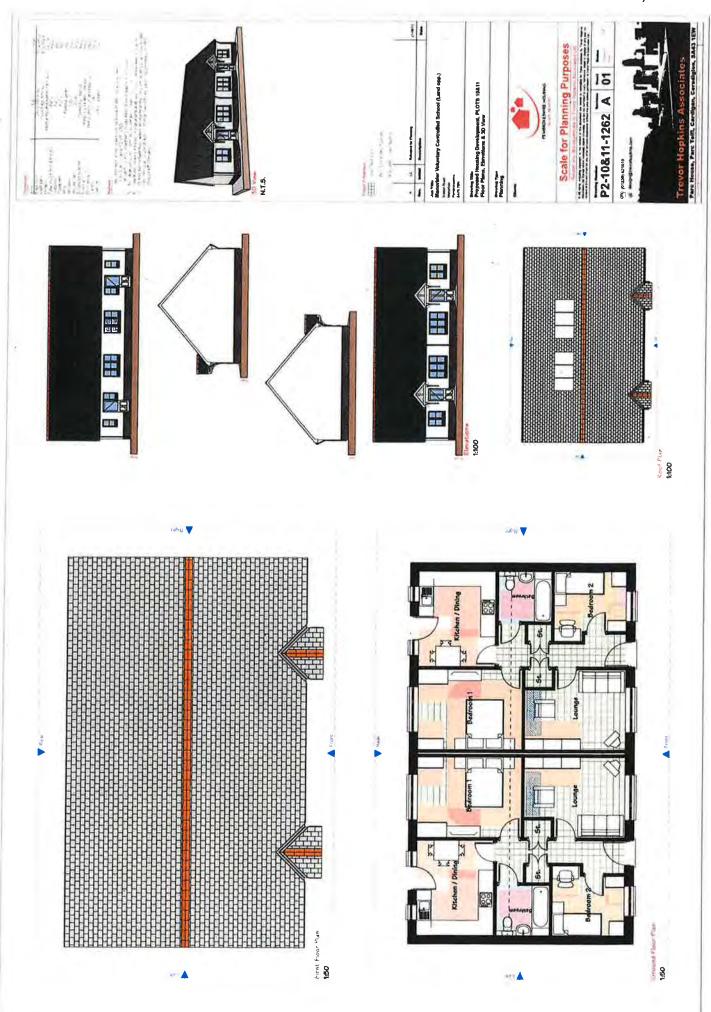
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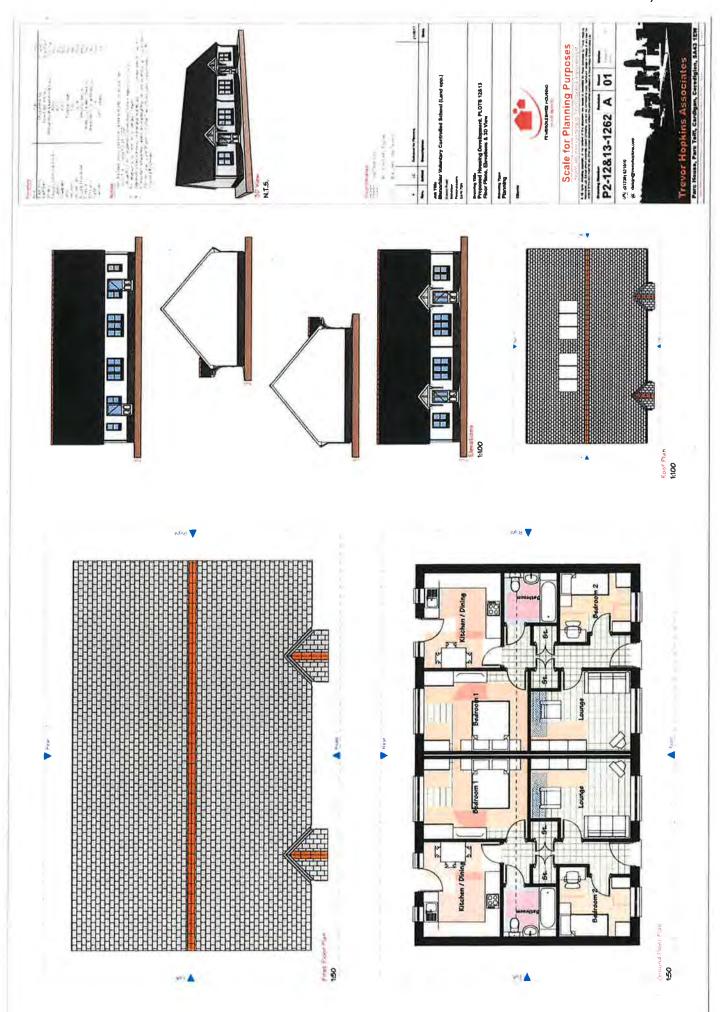


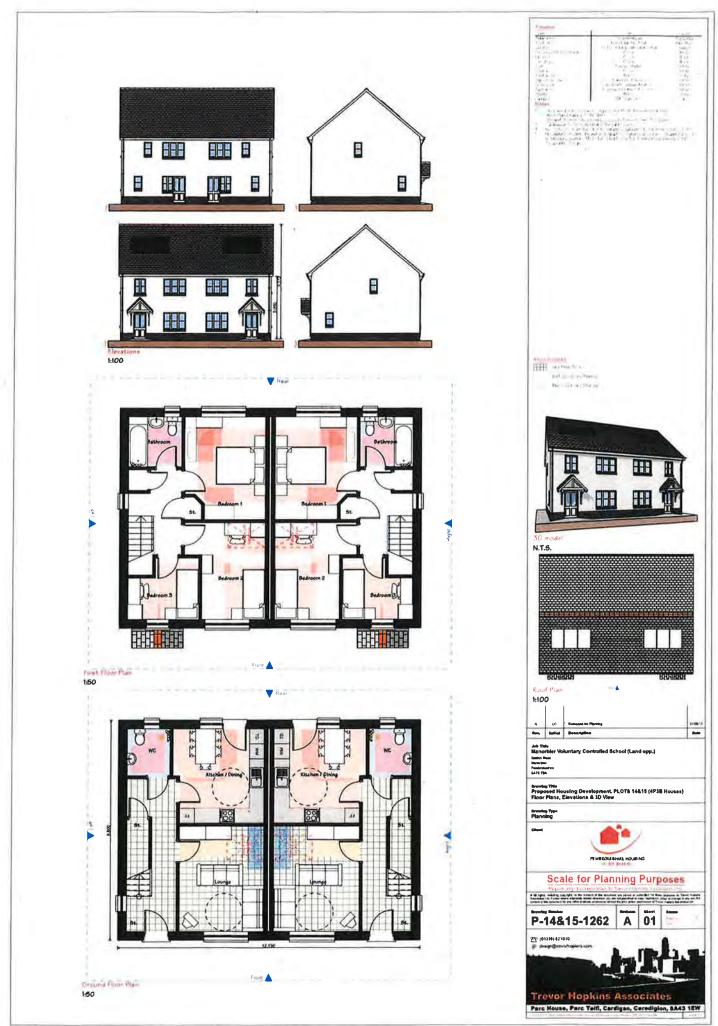




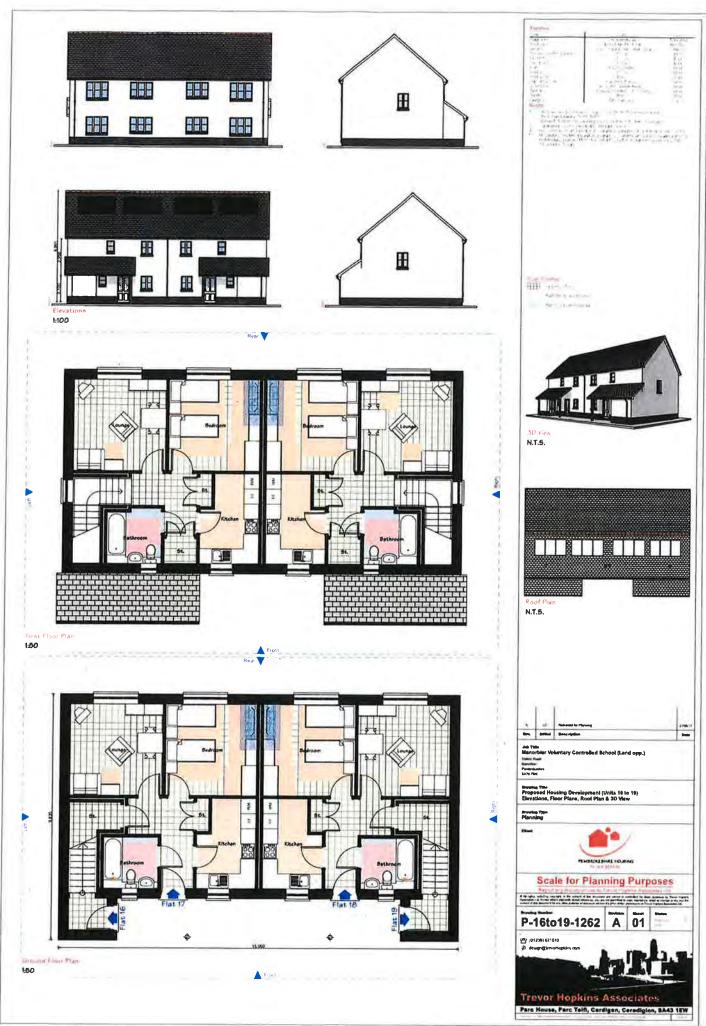








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